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RESULTS OF CITY BUDGET ANALYZED

Comparative Study of City's Appropriation, Chargeable Against Current. Revenues for 1917, Compared With Other Years

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PART FOUR.

I N the second number of this series a graph was used to show the actual increases in appropriations for expenses from year to year, from 1903 to 1917 as compared with an assumed average rate of increase in community demands. As a matter of fact, the assumed average rate of annual increase of community demands (6 per cent), whether right or wrong, does not depart widely from the actual increases in appropriations from 1898 (the date of consolidation) to 1908 (the time when elected executive officers began to address themselves seriously to the problem of improving the meth-ods of doing public business).

Explanatory Chart.

In 1907 it was estimated that not less than 25 per cent of the total resources made available for public service was wasted—in fact, worse than wasted. No one will contest the view that the ele-ment of waste was large whether he re-gard the estimate as high or low. To give point to the discussion of methods of control used during the last few years Chart V is prepared on the basis of a 6 per cent assumed normal increase and an assumed 25 per cent of prevent-able waste during the first few years. Upon this is also traced the actual rec-ord of increases from 1898 to 1917. A glance at this chart shows that dur-ing the first ten years, 1898 to 1910, the In 1907 it was estimated that not less

Upon this is also traced the actual rec-ord of increases from 1898 to 1917. A glance at this chart shows that dur-ing the first ten years, 1898 to 1910, the actual increase in appropriations follows closely the 6 per cent assumed normal departure until 1917, when there is a gradual departure until 1917, when there are be-gins again to rise and parallel the 6 per cent curve. Whether the 25 per cent of estimated waste is a fair approximation is not in point. The purpose of the chart is to raise for discussion two ques-tions: (1) whether there are still further savings to be realized through better management; (2) whether the methods of control now used are not such as make further savings impossible. The first question admits of but one answer. Without doubt there is still a large amount of preventable waste than has not yet been cut out. Even a cursory knowledge of present business practices supports this conclusion. But can the resources made available each year for public service be used to high-est advantage so long as the present writer is convinced that they cannot-and for these reasons: (1) because the methods of control are continued? The writer is convinced that they cannot-and for these reasons: (1) because the methods used for purposes of control are arbitrary and out of harmony with the principles of representative govern-ment; (2) because the methods of con-trol now in use violate principles of good business management. The seri-ogistion of existing methods of control-after which consideration may be given to what are thought to be defects and limitations.

Method of Preparing Budget.

The present method of preparing budget. annual appropriation bill is briefly this: 1—To require heads of depart-ments to prepare "estimates" of ex-penditures chargeable against the "tax budget."

of Estimate which in turn hands

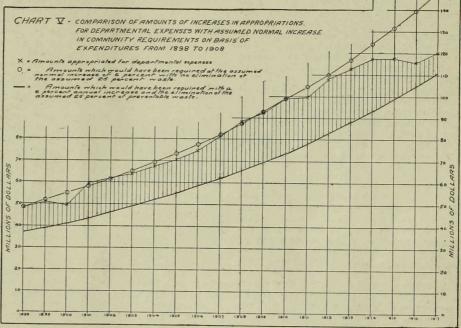
of Estimate which in turn hands them over to its staff agents. 3—The staff agents of the Board of Estimate then make up a "tenta-tive" appropriation bill which is sub-mitted to the Board itself for dis-cussion and after a paring process the amended bill goes to the ap-propriating body under the title of "budget of the City of New York." This method just described is thought to be defective in many particulars and chiefly in the following respects: 1—The plan brings into review

1—The plan brinos into review only a part of the city's activities and financial requirements; the amount of the "expenses" which are made the subject of careful scrutiny is only about 40 per cent of the total annual expenditures, while the en-

the correct process is wholly reversed and with this there is a loss of publicity because the board as a reviewing body comes to be the proposer while adminis-trative officers become ineffective critics —the public being left in the dark and the city being deprived of the business judgment of officers in charge of its various services various services The methods of accounting prescribed

The methods of accounting prescribed by the Comptroller are designed to pro-vide for publicity as well as exact in-formation both to officers and to the controling boards. The information which the accounts prescribed by the Comptroller are designed to produce is of two kinds: (1) information to prevent overdrawing of appropriations; (2) in-formation which will

of



tell the

story

tire bill carries only about 80 per cent of all authorizations. 2—The preparation of the "budget" is put into the hands of the staffs of the Board of Estimate instead of re-quiring the executive officers them-selves with their staff and line ad-visors to prepare, submit, explain and defend the proposals which are to be voted on by the representative body—a practice which thwarts all efforts to force on executives the necessity for planning and for ren-dering a strict account of their ac-tivities, the attitude of the executive under the circumstances being to ask for more than he needs in the hope that he may get what he thinks he is entitled to.

hope that he may get what he thinks he is entitled to. 3—The initiative being taken by an irresponsible staff of a central board the conclusions reached are necessarily arbitrary and the meth-od of control is one of minute limi-tations and restrictions on the man-agement instead of critical reaview Method of Preparing Budget.tations and restrictions on the management instead of critical review
and approval or disapproval of
enditures chargeable against the
tax budget."Method of Preparing Budget.tations and restrictions on the man-
agement instead of critical review
and approval or disapproval of
enforcing strict accountability as to
the manner in which public money
is expended.
While this criticism of method is
couched in general terms the fact is that

what is being done and whether the business of the city is being carried on cconomically or wastefully. The methods used by the staff agencies of the Board of Estimate in the prepa-ration of the "budget," however, are such that it has been found impossible successfully to install and operate the last kind of accounts, the result being that both the board and the public are without information concerning the ac-tivities of the city and have little or no basis for judgment as to whether the management of public affairs is what it should be. While the Comptroller has been spending thousands of dollars each year trying to provide the means for enbeen spending thousands of dollars each year trying to provide the means for en-forcing accountability through accurate, up-to-date information on cost of work, the staff of the board has been spending other thousands in a manner to prevent it. In other words, the budget-making staff of the board has been working at cross purposes with the staff of the Comptroller and neither of them has been sympathetically supported by the staffs of the several departments. The citv is spending \$100.000,000 a year hiring men to carry on its work. One of the essentials to efficient public service is the development of a loyal personnel and an esprit de corps based on fair treatment of its employees. For

four years serious effort has been made to classify and standardize salaries and improve conditions of employment in the city government. The conditions which were sought to be corrected were these: Inequities in salaries for doing incluse work: serioitments, advances in similar work; appointments, advances in salaries and promotions based on politi-cal influence instead of merit and fit-ness; lack of opportunity for men who are in the service; uncertainty and in-justice to the many in the interests of the few. Instead of using the informa-tion obtained from the staff employed for this purpose to establish adminis-trative regulations which would make for individual opportunity and more effi-cient service, instead of laying down rules with a view of holding officers re-sponsible for executing them, the data similar work; appointments, advances in rules with a view of holding officers re-sponsible for executing them, the data collected has been used to take the whole subject of civil service adminis-tration out of the hands of officers who can be held to account and to keep the subject of advances, promotions and transfers in the hands of a political body. It may take years to overcome the bad opinion engendered by this kind of "standardization." Without question the exercise of

Without question the exercise of powers of initiative by a central con-trolling body can operate to keep down expenditures. Without doubt the as-sumption of arbitrary powers by such a body with the aid of a diligent and rea body with the aid of a diligent and re-sourceful staff can squeeze out a certain percentage of preventable waste through placing limitations and restrictions on officers who spend. The record of the last eight years from this point of view is one of accomplishment, but there is a point beyond which control of this kind cannot go. It does not develop effi-ciency in handling the details of the many services of the city. Limitations and restrictions cannot take the place of careful planning with a view to meeting careful planning with a view to meeting work requirements in an intelligent and effective manner. It leaves out of con-sideration all of the niceties of adjust-ment of means to end which only the administrative mind can foresee. It administrative mind can foresee. It leaves out of consideration the utiliza-tion of executive discretion both in plan-Arbitrary power used to fix limitations does not go down to the underlying processes in such a fashion as bespeaks for the community the husbanding of its for the community the husbanding of its resources giving to the people the ser-vices to which they are justly entitled. The very arbitrariness of the method of control that is used to keep down ex-penditures prevents the cutting out of the largest elements of waste. There-fore, it is quite to be expected that from this time on, unless this method of con-trol is changed, the charted line repre-

this time on, unless this method of con-trol is changed, the charted line repre-senting increases will continue on an up-curve, which on the average will ap-proximate a curve representing the in-crease in community demands. The Board of Estimate has made an effective use of a bad method of con-trol. Or to put it in another way, they have made use of a very effective method so far as it goes, but it has definite limi-tations which should be recognized. By so far as it goes, but it has definite finite tations which should be recognized. By its use the board has kept down ex-penses for a number of years, but they have reached the limit of possibility. This does not mean that the limitations placed on expenditures through the exercise of arbitrary power is to be viewed as a futile effort or as a community loss. as a futile effort or as a community loss. It does not even mean that as an initial step it has not been the best way, per-haps the only way, to break down the feudal walls of the many small and war-ring administrative chiefs who were in control of the public service ten years ago. It has the same justification for New York City as had the use of guns for blowing down the castle walls of local barons in the Middle Ages. This being done, however, it is time to change the method of control—to adopt one which is consistent with good ad-ministration. Such a plan should begin with the

ministration. Such a plan should begin with the recognition of the need for initiative on the part of elected executives in the preparation of a real budget which would be 100 per cent plan for the next fiscal year—a definite work program as well as a plan for financing. It should proceed in such manner that executives

could proceed on the information made available to them by their own subordi-nates; it should require that executives assume responsibility for submitting to the board and later the board as an executive committee should assume re-sponsibility for submitting to the ap-propriating body proposals which they are ready to explain and defend openly and publicly; and this explanation should also be accompanied by a full account of the manner in which the business under them had been conducted with funds that had previously been granted. could proceed on the information made

also be accompanied by a full account of the manner in which the business under them had been conducted with funds that had previously been granted. Such a change would not require a new charter or any considerable modifi-cation of the present organization for doing business. The present charter and administrative machinery can be used; it requires only that the existing mechanism of control be geared up in a different way. In order that concrete-ness may be given to the proposal the following suggestion is made, which, making allowance for the present organ-ization and legal requirements, would permit of the adoption of a method of control that long established practices in governments have shown to be con-sistent with efficient management. If careful planning and review of re-sults are to be substituted for the im-position of arbitrary limitations and re-strictions on administrative officers, budget-making should be made more than a passing adventure in a year's business. It should begin with the continuous as-sembling and reporting of facts. The first thing to be done, therefore, is to establish a system of monthly reports from departments which will give com-plete, accurate and up-to-date costs of work done, a thing that has been tried for eight years, but so far has com-pletely failed. This means the continu-ous utilization of staffs in the depart-ment of finance and of the Board of Estimate to collate, verify and tabulate the information needed by them in order that the Board of Estimate and other controlling officers may determine the econowy and efficiency of contracting the information needed by them in order that the Board of Estimate and other controlling officers may determine the economy and efficiency of contracting and purchasing as well as of work-man-agement. This would fully occupy all of the existing staff agencies in a man-ner that would be consistent with good Assuming that such a fact basis were provided (a thing which, as stated, has heretofore not been done), then the following is suggested as a new chronology for budget-making.

Not Later Than July 20. Not later than July 20, of each year, should be undertaken the preparation and submission of a compreparation and submission of a com-parative "analysis of expenditures" by the accounting officers in each department to the head of each bureau or other administrative sub-division, to show: 1—Cost of each "function" or class of work done. 2—Cost sub-classified by "char-acter"—that is, the amount of "oper-ating expenses," "upkeep of prop-erties," "capital outlays," etc. 3—Cost analyzed by "objects"— or things used, such as "personal ser-vice," "supplies," "material," "equip-ment," etc. y 20 to August 1.

ment," etc. July 20 to August 1. Between July 20 and August 1 con-sideration would be given by the head of each administrative sub-division with its advisors to the "analysis of expenditures" submitted to him; and to the preparation and submission of a "work program," with an "estimate" of the amount required for "personal service," "sup-plies," materials," etc., for the next vear. year. August 1 to 15.

The estimates of the several heads of administrative sub-divisions hav-ing been tabulated, between August Ing been tabulated, between August 1 and August 15 consideration would be given by the head of the depart-ment and his advisors to the "work program" submitted; also to the "estimate" of funds required to meet payrolls and purchase vouchers and to other collateral data in support

of requests such as the "list of peror requests such as the "list of per-sonnel and salaries," the "time analysis sheets," the "consolidated report of stores, receipts and issues," etc., from which the department budget would be prepared for sub-mission to the elected executive. August 15 to 25. The estimates of the

gust 15 to 25. The estimates of the various de-partments under the Mayor having been brought together they would be taken up for consideration as a consolidated "work program" and consolidated "estimates" for all de-partments under the Mayor at a conference of department heads; similarly each of the Borough Presidents and other elected officials would bring together and have under would bring together and have under consideration all of the estimates for which he would be responsible. August 25.

August 25.
At a date not later than August 25 the estimates of each of the various executives, together with their "work programs," their "lists of personnel and salaries," and their supporting details, would be sent to the Board of Estimate and Apportionment, where they would at once be put in the hands of the Budget committee.
August 25 to October 15.
After the budgets of the several executives had been submitted to the Board of Estimate they would be independently reviewed and hear-

the Board of Estimate they would be independently reviewed and hear-ings would be had on them by the Budget Committee, which would be charged with preparing a budget plan for the city as a whole, includ-ing tentative drafts of finance bills —that is, a tentative draft of a pro-posed "appropriation ordinance," a a tentative draft of a proposed "bond

In the try as a whole, including tentative drafts of finance bills—that is, a tentative draft of a proposed "appropriation ordinance," a a tentative draft of a proposed "bond authorization," and a tentative draft of a proposed "revenue ordinance."
October 15 to 20.
Not later than October 15 the Budget Committee of the Board of Estimate should submit its tentative "budget" with tentative "finance bills" to the Board as a whole, which would consider the same in executive session and as fast as passed would print them for the information of the public.
October 20 to 25.
Time would then be given for public hearings on both the tentative "budget" and the tentative "finance bills." In this relation it is to be observed that if the plan suggested were followed the Bureau of Municipal Investigation and Statistics of the Comptroller's office would be constantly compiling the fact data upon which the budget would be premised; also that the staffs of the Comptroller would be continuously throughout the year compiling the basis for independent critical consideration of the estimates prepared by the departments, all of which would be made available to the public at the time the budgets were sent to the Board of Estimate. Any citizen or organ of publicity, therefore, that would be interested would have a much better basis for the consideration of every question having to do with the city's "work program," or with its "finance bills" than is possible at the present time.
October 25 to 30.
Following the public hearings a draft would be made of the "budget" and the accompanying "finance bills" to be submitted to the Board of Aldermen.

Aldermen.

Aldermen. November 1 to 30. Instead of throwing a great volume of figures at the heads of the Board of Aldermen, as is done at the present time, it is suggested that the "budget" and the "finance bill" should be submitted by the Mayor, who by statute is given a seat in the representative body; furthermore, that the "budget" and "finance bills" should be taken up in committee-of-the-whole with the elected officers and their representaelected officers and their representa-

(Continued on page 758.)

NEW DEPARTMENT OF PLANT AND STRUCTURES

Duties Taken Over From Department of Bridges-No Transfer of Power Made by Board of Estimate

CITY departments should be conducted as a business enterprise in the interest of its stockholders-the pub-The success of a business enterlic. prise depends upon the margin of profit earned over and above expenses. The only difference between an ordinary business and a municipal administration is that while a municipal administration is required, if it would make good, to pro-duce financial results it must also in addition pay incessantly in public service of one sort or another

addition pay incessantly in public service of one sort or another. It is as a business operation that the Department of Plant and Structures, formerly the Department of Bridges, is to be discussed here. And let me say in passing that there is much confusion as to what has been done with regard to the new 'Plant and Structures' plan. The Legislature last winter made it possible for the Board of Estimate to transfer certain functions of several large depart-ments to the new Department of Plant and Structures, but the Legislature did and Structures, but the Legislature did not make any transfers and could not, as this is a matter of home rule. All that the Legislature did was to change the name of the Department—nothing

the name of the Department—nothing else. The Board of Estimate has so far made no transfers of power and in consequence no new situation is presented as yet ex-cept the change of name of the Bridge Department. The Board has, however, before it for consideration a proposal for putting the plan into effect. Wheth-er or not this will be done is a matter of policy for that board to settle.

Decrease in Budget.

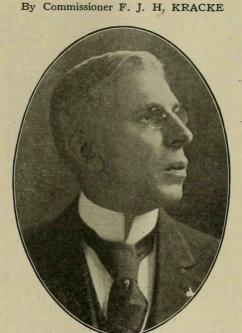
The budget for the Department of Bridges in 1914, the first year of the pres-ent administration, was \$1,571,315.80. In co-operation with the Board of Estimate co-operation with the Board of Estimate this department effected such large econ-omies that the following year (1915) the budget was reduced to \$1,293,177.42. In 1916 it was reduced to the low total of \$1,080,121.43. This was a clear saving of \$490,694.37 in the cost of conducting the department between 1914 and 1916. The Bridge Department (Plant and Structures) budget for 1917 shows also a further reduction so far as this lay within my power as head of the depart-ment. The total figure is increased, how-ever, by the action of the Board of Es-timate in granting increases under the ever, by the action of the Board of Es-timate in granting increases under the \$1,200 grade to practically all annual employees in good standing. Another item which entered in here was the in-crease in the prevailing rate of wages in certain labor classes. But the increase, even allowing for these things, is but a matter of a few thousands of dollars and is negligible when compared with the great general savings effected. Policy of the Administration

Policy of the Administration.

This administration stands for economical government; for the conduct of the city's business along proper busi-ness lines; for the elimination of waste; and for the rendering of increased pub-

lic service. In conjunction with the effort to a In conjunction with the effort to re-duce the overhead expenses of the de-partment, a campaign has been waged to increase earnings. This has been largely successful. The income of the land held by the city at the terminals of the Brooklyn Bridge has been in-creased from \$77,680.43 in 1913, to well over \$100,000 in 1917. This has been done by insisting upon adequate rentals; by drawing contracts advantageous to by drawing contracts advantageous to the city, and by using property which though available for rental had hitherto been disregarded by the departmental

authorities. At the Manhattan Bridge the proper-ties are being developed extensively. One lease made by this department will re-turn the city \$336,000 in twenty years and



COMMISSIONER F. J. H. KRACKE.

will leave as the permanent possession of the city the extensive improvements placed on the property by the lessee. This is the block bounded by Division street, New Market street, East Broad street, New Market street, East Broad-way and Forsyth street. The rent is \$16,-000 a year for the first ten years and \$17,600 a year for the second ten. The city furthermore may recover the prop-erty at need as the contract contains a recapture provision similar to that in the dual subway contracts; the lessee to be paid a sum based on the investment. This is if the city takes the property before the end of the lease. If posses-sion is not required until that time, as I have said, the improvements revert free to the city.

I have said, the improvements revert free to the city. Another large source of income has been developed by the department through its insistence that railroad com-panies using the Brooklyn and Williams-burg Bridges pay in full to the city in tolls the sums agreed to be paid by them when they obtained from the municipal-ity the right to use the bridges. Prev-ious to the present administration the railroad companies were able to credit these toll payments against their annual franchise tax payment made to the city, these toll payments against their annual franchise tax payment made to the city, but imposed by the state. Analysis made by the department showed that from 1904 to 1914 the same credited back to the companies in this amounted to \$253,-000 annually. Furthermore, it was clear to me that this was in direct violation of the spirit of the contracts made between the city and the companies. I found that the city had unavailingly tried in the past to correct this situation, but had never succeeded.

succeeded.

succeeded. The Bureau of Franchises of the Board of Estimate and special municipal com-mittees on taxation had pointed out the impropriety of the rebate. The matter was threshed out in the city and it be-came clear that legislative relief would be necessary. In consequence, I spon-sored a bill to amend Section 48 of the general tax law relating to local deduc-tions from taxes imposed. This was fought through the Legislature and signed by the Governor. That was last year. The enactment of the amendment rectified this situation and made it posyear. The enactment of the amendment rectified this situation and made it pos-sible for this department to place this large annual sum to the credit instead of the debit side of the city's books. The amendment specifically excepted sums paids as tolls for the right to cross municipally constructed bridges in cities of the first class.

Recapitulating, the department record then is: Maintenance reduced nearly \$500,000; rental income increased more than \$50,000 a year; bridge income from the railroads increased \$250,000. This is a statement of financial results upon which I think the Department can stand without embarrassment without embarrassment. In addition, the Board of Estimate in

1916 placed upon the department the con-Is to blaced upon the department the con-trol of the new municipal garage ser-vice. During the past year this has been thoroughly tested. It was operated at a saving of close to \$50,000 as compared with the cost for the year previous to provide the same number of hours of service. The cars are assigned by a cen-tral dispatcher upon requisition from the various departments. A close supervivarious departments. A close supervi-sion is maintained over the use of the cars and every effort is being made to

cars and every effort is being made to have them productively employed on municipal business when in use. I may say that the old abuses in the use of city automobiles are a thing of the past as far as the municipal garage is concerned. The garage supplies nearly all of the service for the Mayor's de-partments except the Police Department. It does not supervise cars under the jurisdiction of the various Borough Presidents.

Bronx Barge Canal Terminal.

Bronx Barge Canal Terminal. The way has finally been cleared for the erection of the first Bronx Barge Canal Terminal. The form of agree-ment between the city of New York and the State of New York, affecting the Barge Canal Terminal at East 138th street and the Harlem river, was ap-proved at the meeting of the Board of Estimate on Friday, November 24, on the motion of Borough President Mathewson by a unanimous vote. The money has been appropriated to cover the cost of erecting the terminal at 138th street, the only recent delay being caused by the necessity of having this agreement ratified so that at an early date the actual work of the demo-lition of the few structures now on the required land area will be begun, and the way paved for the construction work on the \$700.000 group of buildings that will adorn The Bronx side of the Har-uer rive.

will adorn The Bronx side of the Har-lem river. The site of The Bronx Barge Canal terminal is on the Harlem river, starting near the bridge structure at East 138th street, and extends to a point about 150 feet west of the New York Central (Fourth avenue) railroad bridge, ex-tending back from the water front to Exterior street

tending back from the water front to Exterior street. The State Barge Canal is rapidly near-ing completion, and necessarily the work on this terminal will be pushed, so that it may be completed at the same time as the State's great commercial waterway. There is no doubt as to the tremen-dous importance of this canal and ter-minal to The Bronx, wholly unrelated to the fact that a \$700,000 public structure is acquired.

minal to the Bronx, wholy unrelated to the fact that a \$700,000 public structure is acquired. It will really be a great big wholesale public market (fitting well into the gen-eral scheme of the present era, con-ducive to such terminals, as aids to the reduction of the high cost of living), since it will cause to be brought to our very doors, at the lowest carriage cost, foodstuffs, produce, hay, oats, etc., from the greatly productive areas of northern New York and the Great Lakes region. Practically every kind of foodstuffs, with the exception of fresh milk, which must be transported quickly, so as to avoid deterioration, etc., will be avail-able for Barge Canal shipment, and the low cost at which these things can then be sold cannot but make for the benefit of the ultimate consumer, in this espe-cial case, The Bronx citizen.

cial case, The Bronx citizen.

LEGAL NOTES AFFECTING REALTY

Prepared by Committee on Real Estate Laws of Real Estate Board, Samuel P. Goldman, Chairman

Option to Buy Land.

A THOUGH it is a general rule that a broker employed to sell for his principal cannot buy for himself, the principal cannot buy for himself, the Utah Supreme Court points out, Burt v. Stringfellow, 159 Pac. 527, that it is also well settled that the vendor may agree option to purchase the property himself and at the same time also have the right to sell it to others, and that in case he purchases or sells he shall be entitled to a commission. There is no public policy that is violated by such an agree-ment and the vendor, being fully cog-nizant of the facts, cannot complain. Where a time limit is imposed upon the broker by the contract, he must either purchase or sell within the time speci-fied. He cannot claim the right to pur-hase under the option after the time has elapsed, nor can he claim the right to acommission unless he finds a pur-chaser ready, able and willing to pur-hes the vendor in some way has pre-vented the broker from making the sale within the time limit. **Surrender of Lease.** Utah Supreme Court points out, Burt v.

Surrender of Lease.

Surrender of Lease. The general rule as to what consti-tutes a surrender of leased premises is that a surrender may arise either from the express agreement of the parties, or by operation of law. Whenever a sur-render is implied from the acts of the parties, it is a surrender by operation from anything which amounts to an agreement on the part of the tenant to abandon, and on the part of the land-lord to resume possession of the premises. But it does not follow that every abandonment on the one hand and resumption on the other constitutes a surrender of the term, either express or by operation of law. so as to relieve either party from all liability for his own antecedent breach of the lease. It is used as well established as is the gen-eral rule that when a tenant abandons the premises without just cause and re-served as they accrue, or, treating the lease as terminated by the tenant's for the breach. If the landlord pursue the latter course, the damages are meas-ured not by the amount of the rent re-

breach, re-enter and sue for damages for the breach. If the landlord pursue the latter course, the damages are meas-ured not by the amount of the rent re-served, but by the difference between that amount and the rental value of the premises to the end of the term. "Adverse Possession" Defined. "Adverse possession" the North Caro-lina Supreme Court holds. Holmes v. Carr. 90 S. E. 152, consists in actual pos-session, with an intent to hold solely for the possessor to the exclusion of others, and is denoted by the exercise of acts of dominion over the land, in making the ordinary use and taking the ordinary profits of which it is suscepti-ble in its present state, such acts to be so reneated as to show that they are done in the character of owner, in op-position to right or claim of any other person, and not merely as an occasional tereposeer. It much has a docided and person, and not merely as an occasional trespasser. It must be as decided and notorious as the nature of the land will permit, affording unequivocal indication to all persons that he is exercising thereon the dominion of owner.

thereon the dominion of owner. Specific Performance. The Georgia Supreme Court holds, Funk v. Browne. 90 S. E. 64, that where a contract for the sale of land is in writing, signed by both parties, is cer-tain and fair, is for an adequate consid-eration, and capable of being performed, it is as much a matter of course for a court of equity to decree the specific per-formance of it as it is for a court of law to give damages for a breach of contract. contract.

Contracts to Make Leases.

There is a distinction between a pres-ent lease and an executory contract to make a lease in the future. Whether a contract contained in a written instru-ment, or in letters between the parties, is of the one character or the other, de-pends upon the intention of the parties. This intention is primarily drawn from the writing itself; and if the written contract clearly and unambiguously shows the intention of the parties to be of the one character or the other, it is conclusive. But if the written contract is ambiguous or so lacking in clearness as to be open to construction by the aid of circumstances, such circumstances, There is a distinction between a presas to be open to construction by the aid of circumstances, such circumstances, including the construction placed upon each contract by the parties very short-ly after it was made, may be proved to aid in its correct interpretation, but not to add to or take from the writing, if the latter is in itself complete. Andrews v. Stulb & Vorhauer, Georgia Supreme Court, 90 S. E. 59. **Notice to Quit.** A tenant from month to month gave

Notice to Ouit. A tenant from month to month gave notice, dated November 29, of his in-tention to vacate on December 31. He continued to occupy the premises and pav rent for the months of January and February. The New York Supreme Court, Special Term, Erie County, holds, O'Brien v. Clement, 160 N. Y. Supp. 975, that he in effect abandoned any right he had to terminate the tenancy, and conhad to terminate the tenancy, and con-tinued his occupancy as tenant from month to month, and could not there-after relieve himself from the obliga-tions to pay rent without giving a new and further notice to terminate his tenancy. tenancy.

Lighting Rates in Queens.

Lighting Rates in Queens. For the purpose of determining whether the rates charged by the Oueens County Electric Light and Power Company shall be reduced, the company has been directed to appear here the Public Service Commission for a hearing on December 4. at 2:30 P. M. The company. which furnishes elec-tric current to consumers in all of Oueens Borough except the Rockaways section now charges 12 cents per k. w. hour, which is the maximum rate per-mitted by law. The company has a maximum power rate of 10 cents per k. w. hour, from which certain discounts and directing this hearing takes on a special significance in view of the fact that the commission recently issued an order directing the Edison Electric Huminating Company of Brooklyn to reduce its rates and acquiesced in im-portant rate reductions made by the New York Edison Company following conferences between the Commission, officials of the company and city officials.

Transfers Under Advisement.

Transfers Under Advisement. The Public Service Commission has closed a hearing and reserved decision upon the question of whether the New York and Oueens County Railway Com-pany should be directed to provide transfers between its Vernon avenue line, sometimes known as the Ravens-wood line and other lines of that sys-tem crossing the Oueensboro bridge at the point where the bridge intersects Vernon avenue. The company admitted that it was possible to make the transfer by a roundabout way and raised the is-sue, for the Commission to decide, that there is no intersection of Vernon ave-nue and the bridge roadway inasmuch as the bridge level is 100 feet above the avenue. Inasmuch as it holds there is no intersection, the company contends that it cannot be compelled to issue transfers. transfers.

Train Service to Hollis.

The Public Service Commission has taken under advisement the question of an extension of the local train service on the Long Island Railroad between

Flatbush avenue, Brooklyn and Hillside Queens, to Hollis, and has set down for December 4 next a further hearing on the question of a reduction of the fare from Flatbush avenue, Brooklyn, to Hollis, which fare is now 15 cents. Complaint is made that it should be re-duced to 10 cents. The hearings are be-ing held on the complaint of the Hollis ing held on the complaint of the Hollis Civic Association which holds that the present fare is discrimination against that community.

Jamaica Bay Improvement.

Jamaica Bay Improvement. The improvement of Jamaica Bay pro-gressed during 1915 under a joint expen-diture by the city and the Federal Gov-ernment. The city has appropriated \$1,000,000 and the government \$850,500 for this work. During 1915 the Mill Island Inner Channel was completed and deepened to a depth of 18 feet and width of 125 feet. In connection therewith a pier 400 feet in length by 30 feet in width has been built near the junction of Flatbush avenue and Avenue U.

CITY BUDGET.

- CITY BUDGET. (Continued from page 756.) tives present to answer questions, to participate in discussion and to defend the proposals submitted. November 20 to 30. On the closing of debate in Com-mittee-of-the-Whole the committee should rise and report on the reduc-tion to be recommended in the items of appropriation, also in any of the other finance measures submitted— following which report, the proper standing committees of the board would bring in the bills in the form to be acted upon and passed. December 1 to 15. Having in mind the continuing possibility of reductions in items of the Appropriation Bill until about November 30, it is contemplated that after the act has passed the Board of Aldermen and has been ap-proved by the Mayor, each head of department, whose appropriation may be affected, should submit an amended "work program" for the approval of his executive head; this would be done in order to complete the plans for the next year before January 1: and between December 15 and 30 the proper executives would have time to review the pro-posed amended work program sub-mitted to them and approve them for action, after which notice would be given of approval to the Comp-troller, Commissioner of Accounts and the Budget Committee of the Board of Estimate. December 1 to 30. During the month of December also the Board of Aldermen would take under consideration the pro-posed measures for change in ordi-nances affecting miscellaneous rev-enues; also the "resolution for

also the Board of Aldermen would take under consideration the pro-posed measures for change in ordi-nances affecting miscellaneous rev-enues; also the "resolution for authorizing bond issues;" also the report on the condition of the gen-eral fund for the reduction of tax-ation, and fix the "tax rate" for the succeeding year. In Conclusion. The foregoing steps, as indicated, may appear quite schematic; the details such as fixed dates, etc., may appear very arbitrary. This has been done with a view of giving concreteness to a broad principle rather than indicating any hard and fixed rule of procedure. The prin-ciple is one of practical common-sense —one which is commonly employed in all private business corporations, name-ly: ly:

In private business corporations, name ly:
1—That of putting responsibility on the executive for leadership.
2—Making the executive responsible for planning, as well as for the execution of plans.
3—Requiring the executive to come before his board of trustees or the appropriating body to explain his plan and to answer all questions which may be asked about it before go-ahead orders are given for another fiscal year.
This is the very opposite in all its implications and results from the procedure which at present obtains.

December 2, 1916

759

NEW AND USEFUL APPLIANCES

Novelties and New Applications of Familiar Devices, of Aid to Architects, Builders and Building Managers

Described without regard to advertising consideration

Movable Stairway.

VARIOUS advantages are claimed for a movable stairway, which has been designed not only for the purpose of saving floor space but also in order to provide a convenient means of communi-cation between floors, without sacrificing large interior areas for stationary stair-way construction. The manufacturer states that this type of stairway has been satisfactorily installed, not only in dwell-ings and garages, but also in loft and office buildings and in several instances in hospitals and schools. The chief out-standing feature, he states, is its sim-plicity. It consists of a strong, well-built flight of stairs, which is attached to the end trimmer of an opening in the ceiling or hall where the stairs are to be located. The panel is the only part vis-ible in the ceiling when the stairway is folded. To use the stairway, a light pull provide a convenient means of communi-

the chain brings it into position. The position. stair-horse is then rolled down the panel onto the floor. To fold it back up then down the panel onto the floor. To fold it back up into the ceiling, the stair-horse is rolled up on the panel. Spring barrels on each side of the stair-horse do the work with little assistance from the operator. When in this posi-tion, the spring barrels (which are double acting), together with the counter balance formed by the new pro-jecting stair-horse, automatically swing

(al

counter balance formed by the new pro-jecting stair-horse, automatically swing the stairway up into the ceiling. An equalizing bar is placed on each side of the panel, to which are attached pulleys depending from the cable lead-ing to the spring-barrels, and which per-form the function of lifting the stairs up to the ceiling. The purpose of these equalizing bars is to keep an even and smooth pull on the stairs the entire dis-tance of its ascent. This is accomplish-ed by the pulleys traveling backward as the stairway goes up. This device causes the stairway to close up tight against the ed by the puncys up. This device causes the stairway goes up. This device causes the stairway to close up tight against the stairway to close up tight against the the stairway to close up tight against the stairway to close up tight against the the stairway to close up tight against the stairway to close up tight against the the stairway to close up tight against t ceiling without slamming. There is no possibility, states the manufacturer, of the stairway coming down unless it is brought down.

Steel Screen Doors.

A^{DJUSTABLE} steel screen doors are now on the market which are made of light sheet steel formed by large power presses, seamed and then electri-cally welded in all the joints. The manu-facturer states that instead of being over-sized the doors are built a trifle under-sized so that they will fit the casing for which they are intended. The door may be hung by driving the six screws necessary to attach the hinges and by making an adjustment at the top, bottom and sides if necessary. An ad-justment two inches in length and one inch in the width is allowed to overcome any irregularity. The wire cloth may be removed as often as necessary by un-screwing the molding, removing the old wire, putting new wire in place, and re-placing the molding again. power presses, seamed and then electriWall and Door Cabinets.

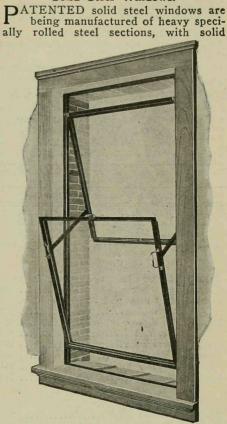
B UILDERS of apartment houses in recent years, in order to meet keen competition, have been required to equip their buildings with many conveniences. In line with this trend there has been In fine with this trend there has been placed on the market a new device which, according to the manufacturer, makes an especial appeal. It is known as a Safety Delivery Cabinet. It has two compartments, a small one for the re-ceiving of milk, cream and butter, and a large one for provisions, which can also be used as a receptacle for other deliveries if desired. The wall cabinets are being made in three styles and sizes to fit various conditions of wall space, whereas the door cabinet is made only in one size. It may be easily installed in buildings already erected, or in new buildings where there is not sufficient wall space to install the wall cabinet. The operation as described by the manu-facturer is as follows: The empty bot-tles are placed in the small compartments. The milkman removes the empty bottles and delivers the daily supply, pushes the placed on the market a new device which,

and delivers the daily supply, pushes the door knob to the left and the compartment is locked. The grocer, butcher and other delivbutcher and other deliv-ery men operate the other compartment in the same manner. Open-ing the inside door to remove contents of the compartments automati-cally unlocks the out-side door of each com-partment; the inside door is then closed and partment; the inside door is then closed and locked and the cabinet is ready for the next de-livery. No keys or set-ting of locks are re-quired. If either of the outside doors close while the delivery is being made the same may be opened, as the doors are not locked until the knob is pulled or pushed to

is pulled or pushed to is pulled or pushed to the left by the delivery men. The construction is stated to be light, but substantial. The cabinets are made of heavy rust-proof steel well reinforced, welded seams and ioints with no wearing parts. For sonisteel well reinforced, welded seams and joints with no wearing parts. For sani-tary purposes, the interior of the cabinet is finished in baked white enamel. The exterior finish is gray rust-proof enamel. These cabinets may be installed in the brick wall, either under the kitchen or pantry window or over the ice box, while the building is being erected.

Electric Water Heater.

 $\mathbf{H}_{\mathrm{from \ the \ same \ faucet \ by \ an \ electric}^{\mathrm{OT}\ and \ cold \ water \ may \ be \ produced}$ water heater, which also sterilizes the water from the cold water pipes. The manufacturer states that his device may be attached to practically any bath tub, sink or wash bowl where there is one faucet. When the heater faucet is turned to the right, cold water flows; when it is turned to the left, the electric current is switched on, and the result is that hot water flows. The resistance wire is a nickel alloy No. 14 B. & S. gage, wound in the form of a helix, having a diameter of approximately three-eighths of an inch. The adjacent turns of the wire are separated slightly to provide insulation, water from the cold water pipes. The separated slightly to provide insulation, and the entire resistance element, made in one piece, extends back and forth from end to end of the heater, through passages provided for that purpose.

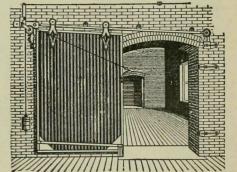


Solid Steel Windows.

bronze hardware. The distinctive fea-ture, according to the manufacturer, is the Austral balance. A heavy forged steel arm carries in balance the upper and lower sash, which makes the win-dow easy to operate. More and better ventilation is claimed by reason of the meeting rail before it leaves the top and bottom of the window. Window shades are mounted on each of the sashes, and they are kept in tension so that they do not flap when the window is opened. No window awnings are re-quired therefore, and ventilation is not interefered with at any time.

All-Metal Fire Doors.

F IRE doors constructed entirely of metal and lined with asbestos are claimed to possess particular merit by the manufacturers. It is claimed that the manufacturers. It is claimed that this type of construction is indestruct-ible. There is no wood used in the con-struction. The door, illustrated on this page, consists of a panel of transversely laid standard, two and one-half inch cor-rugated galvanized heavy gauge steel, with interlining of asbestos roll board— all held in a continuous frame of three-sixteenths of an inch by two and one-



half inch bar steel. All joints are welded, not riveted or bolted. The frame and end of the panel sheets are protected by a cover binder of heavy galvanized sheet steel securely riveted to the frame, thus forming an armor to protect the edges of the door from abuse. In riveting the panel sheets to the frame, provision is allowed for ex-pansion and contraction, and the manu-facturers claim that the cross-laid cor-rugated panel sheets afford not only great strength, but also provide reduc-tion in weight. The large air passages between the corrugation of the panel sheet and the asbestos roll board lining also provide the necessary resistance to the radiation of heat. S OF MANUFACTURERS. joints are The

ON APPLICATION, THE RECORD AND GUIDE WILL FURNISH NAMES OF MANUFACTURERS.

RECORD AND GUIDES

Devoted to Real Estate Building Construction and Building Management in the Metropolitan District Founded March 21, 1868, by CLINTON W. SWEET

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A business manager will be a valuable adjunct to the Board of Education, if he can stop the waste in the public school system, and actually save the money for the taxpayers, without having it spent for other purposes.

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Under the direction of the Mayor, the Under the direction of the Mayor, the Commissioner of Accounts has started an investigation into the high cost of coal, following the District Attorney's inquiry with the aid of the police. The U. S. Department of Justice is also prob-ing the matter, and the probabilities are that coal, like the boy up a tree, will have to come down have to come down.

The Consolidated Gas Company, be-lieving that its employees should share in its prosperity, has announced a profit sharing plan that will apply to all the affiliated gas and electric companies throughout the city and Westchester County, including the New York Edison Company. Company.

Investigations are sometimes used to cover up wrongs, not to bring the guilty to the bar, but satisfying an outraged public for the time being. It is hoped that the numerous investigations that have been started into the extreme clarges for food products, and for coal, will produce tangible and permanent re-sults. A public market system, whether run by the State or by the city, is a very evident need. evident need.

The financial oracles of the country ontinue to preach conservatism, a virtue which the high prices have made obligatory upon a large element of the population, but which is a very neces-sary admonition for those business activities that are becoming unduly inflated. In the past the foundations of financial panics have been laid in just such times as these, and by just such methods as are now being practiced in some big business circles.

The Subway Crisis.

The thing for the Public Service Commission to do now is to speed up the subway work and complete the missing links as fast as possible, especially in the Lexington avenue system, the de-layed operation of which is imposing upon the public, by reason of the con-gestion on the other rapid transit lines, a personal discomfort difficult, if not im-possible to describe

possible, to describe. Under present city traffic conditions the only part of the business public which can travel between home and office without being subjected to delays office without being subjected to delays and crowding are the commuters on the steam roads, those who have automo-biles, and any others who may be quite independent of the urban lines. The millions who are compelled to crowd into subway, elevated and surface cars for transportation to their city homes, especially those who must await their chance at midtown points to get a foot-hold on packed trains, are to be pitied, whether they be men or women; but the women naturally suffer more from the jostling and crowding than the hardier sex.

sex. The rush hours were once the only part of the day when the crowding was part of the day when the crowding was excessive, but now almost every hour is a rush hour, unless it be in some sparsely settled quarter of the city. When the working people are not mov-ing in great numbers, it is the turn of the shoppers, or of the amusement go-ers. In no city in the world is it so difficult to get about as in New York at the present time. Great as are its transthe present time. Great as are its trans-portation facilities they are too small by one-third. The city is too big for its

portation facilities they are too small by one-third. The city is too big for its own comfort. Only too apparent is it that the con-struction of the new subway system has not been carried on by the municipal managers as methodically as a private corporation, such as the New York Cen-tral Railroad Company, would have planned, scheduled and worked out its various parts. If the Public Service Commission is capable of improving upon its record in engineering construc-tion of speeding up the work toward coimpletion, this is precisely the time to prove the possession of this technical ability. For everyone who is dependent on the municipal lines the homeward journey at night has become an exceed-ingly unpleasant experience. Business men are taking their families out of the city to live in order to end it, so far as they are concerned, and this means the loss of that part of the population which it is most desirable to keep, the part which keeps New York from be-coming merely a tenement population. coming merely a tenement population.

A Residential Alternative.

Centers of building activity in apartment house construction in the past year have been the Park avenue, the West End, the Audubon and the Dyckman End, the Audubon and the Dyckman sections, all in Manhattan, and with graduations in cost and consequently rental values very much in the order named. Only in the Dyckman tract is any consideration being given to the need of space by families financially unable to meet the rates which obtain in elevator houses, and even here, near the extreme north end of the island, rates are being obtained for non-eleva-tor apartments equal to those which are scheduled for the lesser and older grades of elevator apartments; so that they can scarcely be counted in with the very respectable type of walk-up houses very respectable type of walk-up houses built on the East and West Sides of the city, and on Washington Heights, ten

city, and on Washington Heights, ten years and more ago. Where the family of moderate means and some social pretensions capable of paying only a maximum of thirty-five or forty dollars a month for its housing is to live in the future, when all the exist-ing apartments of that grade are occu-pied, if not in some other borough than Manhattan, it is difficult to perceive. Of course, there will always be classes of people who will find and be satisfied with tenement life in the peripherical parts of the central borough, and others

who by sub-renting rooms will manage to pay a much higher rate; but for families who insist on maintaining the tra-ditional national privacy in their house-hold life, with more than the average floor space, at the rates which prevailed here fifteen years ago, their quest for housing must eventually lead them first to Brooklyn, where there is still space to be had in lower and upper parts of private dwellings in the central resi-dential sections rated on a long-estab-lished basis of values, in houses which appeal to old-fashioned ways of living, where the janitor and the dumbwaiter are unknown.

They are in the midst of churches, schools, libraries, and all the accessories of a pleasant and well-mannered city life, with neighbors of a class which has always made Brooklyn a desirable home

Why families who cannot well afford it should strain to keep pace with Man-hattan's ascending scale of rental rates, why they should tolerate the roomer, or to try to crowd themselves into fewer rooms, when Brooklyn can meet their housing needs satisfactorily, must be

housing needs satisfactorily, must be set down as a psychological problem. Whatever advantage Manhattan once had over Brooklyn in the way of quick and comfortable transit has disappeared. The Brooklyn transit crush of historic repute can be duplicated any evening on northbound trains in New York. In fact, any fair comparison of present transportation conditions in the two bor-oughs must bring the conclusion that Brooklyn rapid transit is now, within equal geographical limits, the more com-fortable and usable.

The last outpost on Manhattan Island for apartment houses is the broad plain known as the Dyckman tract, whence it is a long and tedious ride to the down-town business sections. Practically every finished house is fully occupied there and few years hence will see the entire section built over, with the ex-ception of the waterfront. And when the region south of the 191st street sub-way station is all improved, Washing-ton Heights will have offered its last opportunity for aparment house con-struction until the Fort Washington Ridge is made accessible by a subway branch. The last outpost on Manhattan Island branch.

What reason will then remain for a middle-class family to seek apartments in Manhattan's over-crowded precincts, when Brooklyn appeals so strongly with a more desirable home life at less ex-pense, is not discernible to those who realize the wide difference between the two ways of living.

A Narrow Basis for a Great Work.

The very evident need for a Hudson River bridge or tunnel keeps the project alive; the prodigious estimated cost keeps it from being realized. If a bridge keeps it from being realized. If a bridge or tunnel is ever erected or driven it must be by the States to be connected by it with the co-operation of the Gov-ernment at Washington. Of all the plans for bridging the Hudson (south of Albany) in the last fifty years—and there were schemes which had their in-ception at Rondout, Poughkeepsie, Corn-wall and and other favorable localities— only one came across after years of la-bor and heavy expense to its promoters. bor and heavy expense to its promoters, the Poughkeepsie Bridge. From this New York City derived no benefit, and very little came to the citizens of Pough-keepsie in return for the financial obligakeepsie in return for the financial obliga-tions it assumed to forward the construc-tion. Only after many years was a trunk line railroad found to operate it. Rail-roads have ever been backward in co-operating in public enterprises for the construction of bridges, tunnels and ter-minal improvements. The Brooklyn marginal road project is threatened with failure because the Jersey railroads which were to use it jointly decline to operate the line upon the city's terms. They now decline to co-operate with the New York Central in operating the proposed West Side marginal elevated road which the Central is to build under the com-pulsion of State legislation. It is certain that any plan for a Hud-son River bridge or tunnel must also be

carried out without their assistance; and carried out without their assistance; and one which would be of no particular benefit to them when completed would be likely to have their opposition. A mere vehicular tube, such as it is now proposed by those who are favoring the appointment of a new interstate com-mission, would hardly suffice to relieve the congestion of trucks on the Manhat-tan waterfront as its promoters opine. mission, would hardly suffice to refleve the congestion of trucks on the Manhat-tan waterfront, as its promoters opine. It would not pay for itself if it could A tube, or series of tubes, to be of real value oucht to form a part of a general plan of port reorganization. It should be the well-considered product of a com-mission of railroad experts. It should be a connection for all the sub-surface and elevated freight lines that are con-templated for Manhattan Island with a great railroad freight classification yard on the Jersey meadows, somewhat as proposed by Calvin Tomkins. However, something of consequence may yet come out of the never-dying agitation for better freight-handling fa-cilities. A unification of New Jersey's interest in the port, with New York's, under a permanent national or interstate commission, should be one of the first results. We fear that the present plan for purely local control is too narrow a basis for a work of such magnitude.

How to Get Low-Cost Houses.

Editor of the RECORD AND GUIDE: I am glad to see that you are calling the attention of New York realty interests to the need of low-cost dwellings. The real housing problem of the hour is how to get low-cost houses in and near the city. An illustrated lecture on this subject delivered by Grosvenor Atter-bury before the National Housing Con-ference at Providence, based on research work under the auspices of the Russell Sage Foundation, struck at the root of the matter, so far as this city is con-cerned. In the course of his remarks Mr. Atterbury is reported to have said: "Those who have studied the housing problem carefully will not be surprised at my answer to the question of how to ob-tain low-cost houses and tenements for is how to get low-cost houses in and near

tain low-cost houses and tenements for the workingman. But the ordinary citi-zen is likely to be puzzled particularly at the two requisites which in my judgment are most fundamental.

are most fundamental. "The first is—honest and efficient gov-ernment. Very few people have any idea of the enormous sums that are useany lessly added to the cost of building in practically all of the cities of this coun-try in order to protect the public against dishonest construction. Architects and engineers speak of it as the 'factor of safety.' From a broader point of view it were better called 'the factor of dis-honesty.'

"The second requisite consists in scientific building regulation, by which I mean a national basic building code based on standard engineering co-efficience and government tests. Here again the lay-man has no conception of the extent to man has no conception of the extent to which careful design and constructural work is penalized through the incon-sistencies, and in many cases, grossly erroneous principles, upon which build-ing regulations are draughted. Here also the waste is often euphoniously termed 'a factor of safety.' It would come near-er the mark to call it the 'factor of stu-pidity.' pidity

"Time does not permit me to go into de-tail, but it may help to point my moral when I tell you that whereas the building law requires us to use 12 and 16-inch foundation and basement walls at Forest Hills Gardens, I am to-day building houses of a similar type in Tennessee with walls only 4 or 5 inches thick, and I have not the slightest doubt but that they are amply sufficient for their pur-

work equally well. Until the discovery and development of steel truss construc-tion and the rediscovery of the use of concrete, we have been practically fol-lowing, generation after generation and century after century, methods of con-struction substantially perfected by the Mound Builders

struction substantially perfected by the Mound Builders. "Now, the obvious solution appears to me to lie in the standardization not nec-essarily of the general plán, but of its various component units and structural elements. Carried to its logical conclu-sion, as I believe it should be, this prin-ciple would result in a system of 'stand-ard dwellings' manufactured on a ready-made system, if you please, of wholesale fabrication like that which has already given the poor man his two-dollar shoes and his ten-dollar suit of clothes. "In other words, that the theoretic so-lution of the problem, as a result of con-siderations such as the foregoing, must consist in the employment of a more or less standardized, shop-made, and com-pletely finished building section or unit,

less standardized, shop-made, and com-pletely finished building section or unit, of the maximum economic size, as deter-mined equally by the type of structure into which it enters, and by the latest mechanical devices available for its manufacture, transportation, handling and erection."...

and erection." . . . Low-cost dwellings should somehow be made possible in the suburbs of Greater New York, even within the city limits. If by eliminating excessive re-quirements from the law it could be made possible to construct a dwelling for \$2,-500 to \$3,000 on a lot costing \$500, the times certainly demand it. J. R. T.

The Shortage of Food Artificial.

Editor of the RECORD AND GUIDE: An editorial entitled "Public Markets and Realty," in your issue of November 25, 1916, commenting on the causes for the high price of foodstuffs, states: "The accusing finger points to the speculative middlemen, not to the dealers, who from all accounts suffer with the public, often to the extent of being forced out of business

ness." I have no brief for the speculative mid-dleman, whoever he may be, as he seems to be everybody who buys and sells the food between the farmer and the con-sumer, but I presume you mean the speculator who buys in times of plenty and holds until times of scarcity. His purchases tend to level prices, as they create a demand in times of plenty for food which otherwise would go to waste and have no prices at all, and furnish food in time of scarcity—when prices otherwise would soar out of sight. The fault lies in ourselves for failure

The fault lies in ourselves for failure to adopt systems and furnish facilities which would bring in and distribute the available supplies at low prices. This failure plays into the hands of the specu-lator, as he can take better advantage of the meagre facilities we have Inadethe meagre facilities we have. Inade-quate facilities and lack of system make for gluts and waste in seasons of surplus, and speculative high prices in times of scarcity.

Shortage of foodstuffs is a relative term. There may be an actual shortage, which is hardly possible for a market open to the world, or there may be an open to the world, or there may be an artificial shortage, created by paralysis of the railroads, poor waterways or bad dis-tributing systems. When we suffer from shortage usually it is an artificial one, which can be prevented.

CYRUS C. MILLER.

Building Codes in Other Cities.

Building Codes in Other Cities. After two years' work a commission has completed a revision of the Los Angeles Building Code. An important feature is the new section relating to the construction of hollow tile buildings, the new code permitting the use of hollow terra cotta tile for exterior walls in Class A, B or C buildings outside of certain fire districts, up to 50 feet or four stories in height, except that party or bearing division walls may not be of hollow tile. At Kansas City, Mo., the Mayor has appointed four experts—an architect, an engineer, a fire underwriter and a build-ing contractor—to draft a new and much needed building code for the city.

QUERY DEPARTMENT

This department is intended to be of serv-ice to all interested in the real estate market, whether as broker, agent or property owner. The readers of the Record and Guide are invited to send in questions on matters pertaining to real estate, building and build-ing management, though legal questions will not be answered in this column. Arrange-ments have been made through which the questions will be answered by a Committee of the Real Estate Board, including the following: E. A. Tredwell, real estate broker. Frederick D. Kalley, real estate broker. Robert R. Rainey, real estate broker. B. E. Martin, President New York Build-ing Managers' Association. William Douglas Kilpatrick, builder. H. H. Murdock, architect.

Question No. 167.— Will you tell me how to collect back rent from a tenant who is work-ing for a salary of \$25 a week, but has no real estate? Can I collect under the Garnishee Law? I am a man of moderate means and need the income from the property. J. B.

Answer No. 167.—You can collect through garnishee process, but not with-out employing a lawyer.

Question No. 168.—If a broker received a de-posit for renting a floor and party who pays the deposit notifies the owner that she does not want floor a day or two later, is the owner entitled to deposit or does broker receive a commission, should the owner demand deposit?

Answer No. 168.—The question cannot be answered intelligently. As stated, it lacks various elements of the transaction referred to. What was the form of the receipt the broker gave for the deposit? What was the period of the renting against which the deposit was made? Was the deposit on account of rent or, if not for what purpose was the money if not, for what purpose was the money paid to the broker? Was there an en-forceable contract of renting made between the party who paid the deposit and the owner? All of these elements are likely to appear somewhere in the trans-action, and by completing the question and covering these matters. an answer that means something might be given.

Question No. 169.—Is the Board of Survey, provided for in Section 777 of the Charter, con-tinued after October 1, or does it cease to exist under Chapter 503 of the Laws of 1916 (Lockwood-Ellenbogen Bill)? A. D.

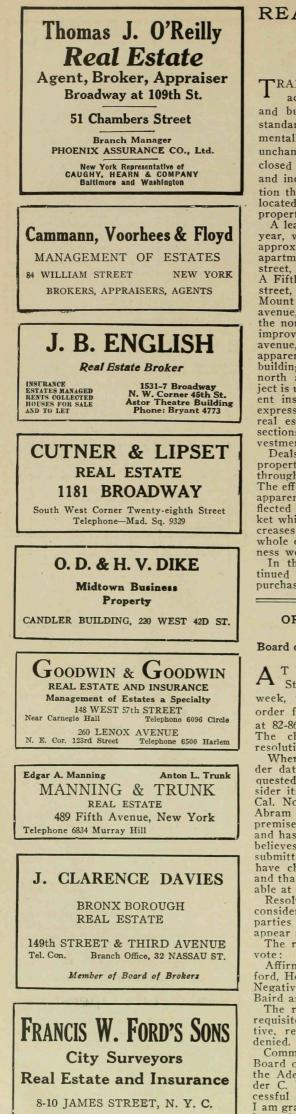
Answer No. 169.—Section 12 of the bill repeals Section 777 of the Charter.

Portland Cement Mortars and Concretes.

A publication has just been issued by the Bureau of Standards, Department of Commerce, on the "Compressive Strength of Portland Cement Mortars and Con-cretes," which will be of interest to con-tractors and engineers and, in fact, to all users of cement. Many users of cement believe that the

tractors and engmeers and, in fact, to all users of cement. Many users of cement believe that the strength of concrete is entirely depend-ent upon the quantity of cement used in the mixture. This is not true, as a mix-ture lean in cement but properly made may have much greater strength than a rich mixture improperly prepared. While there are not a great many fail-ures of concrete structures, the majority of those which do occur are due to care-less methods of preparing and placing the concrete, or ignorance of the effect of variable treatment. Most of the con-crete used in building construction work today is mixed with an excessive quanti-ty of water which permits of economic transportation from the mixing plant to the forms by means of chutes and troughs, but this excess of water may result in reducing the strength 50 per cent. or more from that which could be obtained by using a lesser quantity of water. The paper states that certain generally

water. The paper states that certain generally The paper states that certain generally accepted methods of testing aggregates and proportioning mixtures are incor-rect and suggests methods of selecting concrete aggregates, proportioning the mixture, mixing, placing and curing. Copies of the publication, Technologic Paper No. 58, may be obtained free upon request to the Bureau of Standards, Washington, D. C.



HOWARD H. FORD FREDERIC C FORD WALTER H. FORD, C.E. HAROLD S. FORD HOWARD H. FORD

REAL ESTATE NEWS OF THE WEEK

Outstanding Feature of Market is Demand for Residential Properties-Deal in Financial District

TRADING slackened somewhat on account of the important holiday, and business did not come up to the standard of previous weeks. Fundamentally, however, the situation remains unchanged, and the deals which were closed were of a substantial character, and indicative of the oft-repeated assertion that there is still a market for well located and desirable income producing property

A leading deal of the week, and of the year, which involved properties held at approximately \$2,500,000, concerned apartment houses at Broadway and 88th street, and at Broadway and 55th street. A Fifth avenue unimproved plot at 103d A Fifth avenue unimproved plot at 103d street, was brought by an investor. The Mount Sinai, at 100th street and Fifth avenue, was for many years regarded as the northerly point as far as residential improvement was concerned on Fifth avenue, but there has been a tendency apparent within recent months for the building of costly dwellings even as far north as 108th street, where one pro-ject is under way. The buyer in the pres-ent instance has, on several occasions, expressed his confidence in the future of real estate in Manhattan and in other sections through the acquisition of insections through the acquisition of in-

vestment properties. Deals of lesser importance concerned properties of smaller values scattered throughout various districts of the city. The effect of the holiday was everywhere apparent, and the same situation was re-flected in the leasing branch of the market which also showed proportionate de-creases as a result of practically two whole days being taken out of the busi-

In the auction market plaintiffs con-tinued to be prominently identified as purchasers, although several of the

ORDER FOR SPRINKLERS.

Board of Standards and Appeals Declines to Reconsider Appeal.

A T the meeting of the Board of Standards and Appeals, held this week, the question of rescinding the order for the installation of sprinklers at 82-86 Rutgers street came up again. The chairman offered the following resolution :

resolution: Whereas, the Fire Commissioner, un-der date of November 20, 1916, has re-quested the Board of Appeals to recon-sider its action in the appeal known as Cal. No. 222, of Hyman Adelstein and Abram Avrutine, owners, relative to premises 82-86 Rutgers slip, Manhattan, and has submitted information which he believes is new evidence, and which, if submitted at the time, would probably have changed the action of the Board, and that such information was not avail-able at the time the appeal was heard;

able at the time the appeal was heard; Resolved, That a date be set for re-consideration of the appeal, and that the parties in interest be duly notified to appear at that time.

The resolution received the following

Affirmative-Messrs. Boulton, Craw-ford, Holden and Fire Chief Kenlon; 4. Negative-The chairman, and Messrs.

Baird and Kirkus; 3. The resolution, failing to receive the requisite number of votes in the affirma-tive, reconsideration of the appeal is denied.

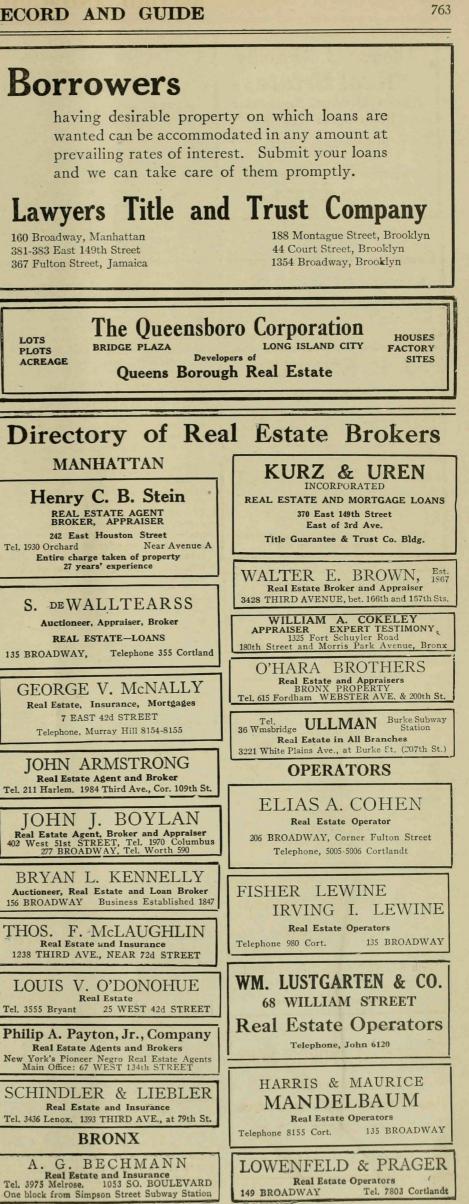
Commenting on the action of the Commenting on the action of the Board of Appeals in refusing to reopen the Adelstein-Avrutine matter, Alexan-der C. MacNulty, counsel for the suc-cessful appellants, said today: "While I am gratified that the Board of Appeals has refused to reconsider the Adelstein-Avrutine appeal, I hardly see how the Board could have done otherwise. There is no authority of law for a reconsidsmaller properties passed into the hands of outside buyers. Among them were Robert Hopper, who paid \$11,750 for a four-story tenement at 73 Ralph avenue, Brooklyn; Louis Brunner, who bid \$4,-450 for a two-story building at the north-east corner of Vandeventer and Seventh avenues, Astoria, L. I., and Thomas A. Brown, who paid \$7,750 for the two three-story buildings at 997-999 Van Alst avenue, in the same section. In Manhattan the six-story apartment house known as Clement Court, which was sold on November 15 for \$250,000 in a voluntary auction sale, will soon be offered at foreclosure as the result of a suit instituted by the Baron De Hirsch fund to recover a claim of \$180,000. Considerable attention will center next

Considerable attention will center next week in the sale at foreclosure of Madi-son Square Garden, occupying the entire block, bounded by Madison and Fourth avenues and 26th and 27th streets, on which the New York Life Insurance which the New York Life Insurance Company seeks to recover a claim of \$2,-445,169. The property will be offered at the stand of Bryan L. Kennelly, who states that a number of inquiries are be-ing received from Pittsburgh, Baltimore, Chicago and Boston regarding the prop-erty. The outcome of the sale is being awaited with interest by real estate men in this city because it has been known that the property in its present condition has not been very productive as a rev-enue producer, and the question has of-ten been raised as to what woud be the ultimate future of the site. Further south the same auctioneer will also of-fer at foreclosure the loft building at 242-250 Fourth avenue, the southwest ter at toreclosure the loft building at 242-250 Fourth avenue, the southwest corner of 20th street, as the result of an action started by Henry I. Ottman, against William T. Evans and others, to recover on a judgment of \$50,905. The property will be sold subject to two mort-gages aggregating \$600,000.

eration of a decided appeal and neither appellants nor their counsel were pres-ent when the motion was heard, nor had any of them received notice of the pen-dency of the motion. The effect of this second defeat of the Fire Commissioner will be to force him to proceed by the certiorari proceeding authorized by the Lockwood-Ellenbogen Law, in case he wishes a judicial review of the decision of the Board of Appeals. Here an anamalous condition will rise. The Fire Commissioner will be the petitioner and the Board of Appeals the respondent in the proceeding. The Fire Commissioner will be represented by the Corporation eration of a decided appeal and neither

the Board of Appeals the respondent in the proceeding. The Fire Commissioner will be represented by the Corporation Counsel, who under the Charter is also counsel for the Board of Appeals. Adelstein and Avrutine, although vitally interested in the litigation are not, un-der the law, parties to the proceeding. "Under these circumstances, the cer-tiorari proceedings will be a 'heads, I win, tails, you lose' proposition for the Fire Commissioner, a judicial travesty, unless, by the leave of the Court or the grace of the Board of Appeals, Adelstein and have their counsel oppose the at-tempt of the Fire Commissioner and the Corporation Counsel to overturn the de-cision of the Board of Appeals. I do not believe that the courts will permit the Corporation Counsel to our inter-vention sides of this controversy. In fact, I anticipate no objection on the part of the Corporation Counsel to our inter-vention in behalf of the Board of Ap-peals; to the extent, at least, of uphold-ing its decision in which we are so ma-terially interested. It may be, however, that the Fire Commissioner will be con-tent to await the action of the courts which I shall present to the Appellate Division of the Supreme Court, of the First and Second Departments, in the near future. These cases are certiorari proceedings which have been brought looking to the review of reports of

RECORD AND GUIDE



surveys concerning sprinkler orders is-sued since March 15, 1916. In each of them, there has been filed in behalf of the Fire Commissioner a mass of irrele-vant documents, which, at the proper time, it is my purpose to ask the court to strike out. These collateral con-troversies will have the effect to delay the final determination of the main is-sue of the respective cases, possibly un-til after the Court of Appeals has passed upon the right of the Fire Commissioner to bolster up the defective reports of im-properly conducted surveys with post mortem affidavits and copious quota-tions from works on fire prevention and reports of fire investigations, as has been attempted in these cases."

Snow Cleaning in the Bronx.

The Bronx Board of Trade has come out flat-footedly against the possibility of an order being issued by the Street Cleaning Commissioner, calling upon the

of an order being issued by the Street Cleaning Commissioner, calling upon the property owners or occupants of prop-erty in any part of the city being called upon to clean away the snow in front of their respective properties, beyond the sidewalk line, and to this end has for-warded to the Clerk of the Board of Al-dermen and the members of that board representing Bronx districts the follow-ing communication: "The Civic Bureau of the Bronx Board of Trade hereby makes formal protest against the adoption of any proposed amendment or amendments to existing ordinances, or any new ordinance or ordinances by the Board of Aldermen from the City of New York, which would empower the Commissioner of the Department of Street Cleaning, by proclamation or otherwise, to call upon all citizens, owners or occupants of property, to open passageways for vehicles through the snow in front of their respective properties; and in such cases where the proclamation or or-der is not complied with, in a rea-sonable time, said citizens, owners or occupants would be subject to a fine or imprisonment. "Such legislation, if adopted,

or occupants would be subject to a fine or imprisonment. "Such legislation, if adopted, would place an additional burden upon the taxpayers of this city. who are already taxed for the perform-ance of this work, and would there-fore be compelled to perform a duty for which they have already paid the city. Such legislation should not be asked for except the situation be one of extreme emergency, and we do not think that condition exists now.

"We therefore formally protest against the adoption of this pro-posed amendment and sincerely urge the Aldermen from the Bronx to oppose said amendment."

Interesting Calendar.

Following out its custom inaugurated several years ago the Title Guarantee and Trust Co. has issued a calendar which should prove of use to real estate interests. On the face of the calendar is printed in red letters special dates which should be noted by those inter-ested in real estate, and in addition spe-cial notations are made of the various dates upon which taxes, etc., become due. due

dates upon which taxes, etc., become due. On the top is a colored illustration showing Collect Pond in 1752. Collect pond was named from Kalck Hoeck. This was the name given to the hill in the background of our picture. It lay just to the west of the pond and at that time formed a barrier to any further northerly extension of Broadway. It contained vast deposits of ovster shells left there by the Indians, for this hill had been the site of the Indian village, Werpoes. The white shells gave the name of Kalck or Chalk, but like many other Dutch names this was too much for the English tongue and after the English took possession of the island it became corrupted into Collect. The Dutch themselves always referred to the pond as the Versch Water or Fresh Water. Water.

Borrowers

having desirable property on which loans are wanted can be accommodated in any amount at prevailing rates of interest. Submit your loans and we can take care of them promptly.

Lawyers Title and Trust Company

160 Broadway, Manhattan 381-383 East 149th Street 367 Fulton Street, Jamaica

LOTS

PLOTS ACREAGE

Tel. 1930 Orchard

135 BROADWAY,

Tel. 3555 Bryant

Brokers to Expand. At the special meeting of the Brook-lyn Board of Real Estate Brokers, held November 27, steps were taken to ac-quire larger rooms, in accordance with the new President's ideas, extending the board's activities. The Dinner Commit-tee reported progress in their effort to get the leading city officials to attend the annual dinner to be held in January, the exact date of which will be an-nounced later. The Board's member-ship has already shown signs of growth. Three new members were taken in last month, and three applications are now before the Admissions Committee. The monthly meeting of the Brooklyn Board of Real Estate Brokers will be held on December 12.

PRIVATE REALTY SALES.

'HE total number of sales reported and not recorded in Manhattan this week was 20, as against 33 last week and

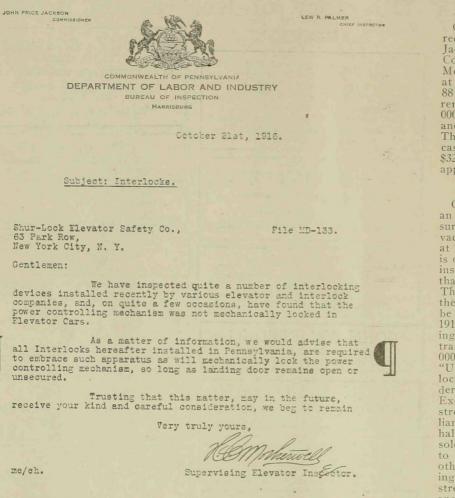
week was 20, as against 55 last week and 37 a year ago. The number of sales south of 59th street was 12, as compared with 13 last week and 7 a year ago. The sales north of 59th street aggre-gated 8, as compared with 20 last week and 30 a year ago. From the Bronx 19 sales at private contract were reported, as against 11 last week and 13 a year ago. Statistical tables, indicating the num-ber of recorded instruments, will be found on page 769 of this issue.

Are Electric Contacts Safe Substitutes for elevator

interlocks?

That the inspecting authorities of the State of Pennsylvania do not find them so is evident from the following letter.

(Pennsylvania passed a law requiring automatic locking devices on passenger elevators in 1895, and has the practice of some years behind its judgment!)



Although only comparatively few elevators in New York City are equipped with any safety devices whatever, for this purpose, some owners are now installing the (so-called) electric contacts systems that do not lock the power controlling mechanism in the car mechanically as required by Pennsylvania Authorities.

Such Systems are dangerous.

The elevator boy is tempted to hold his controller at the "on" position after he has opened the door, so that he will get a quick start the instant the door closes the switch.

(Quick service is featured in some buildings.)

A "ground" at this time will start the car with a jerk and probably cause the death of any person in the act of crossing its threshold.

Experience proves that the only positive safety at elevator shaftway doors, where fully 85% of the fatalities occur, is a mechanical interlock on the powercontroller while the door is open and until it is safely closed and locked.

SHUR LOC ELEVATOR SAFETY CO., Inc.

706 Pulitzer Building, New York

\$2,500,000 Broadway Deal.

<text>

Sell \$450,000 Loft Building.

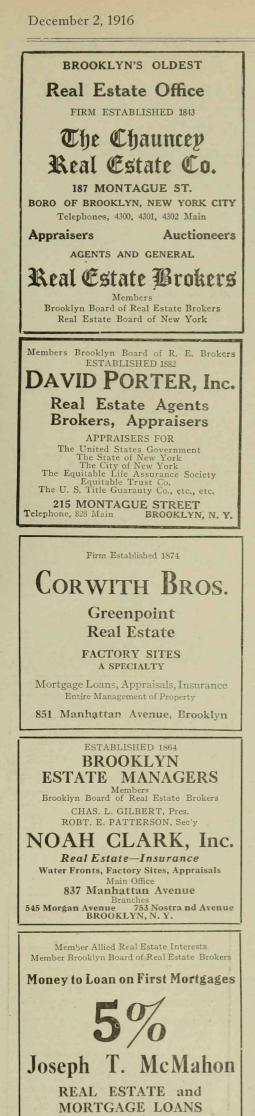
Sell \$450,000 Loft Building. Cutner & Lipset have sold to the Di-rectors' Realty Company, I. Randolph Jacobs, president, for the Kinson Realty Company, James Fogarty, and Hubert McClellan, the twelve-story loft building at 158-164 West 27th street, on a plot 88 x 98.9 feet. The property is fully rented as a rental of approximately \$47,-000 a year. It has been held at \$450,000 and is assessed by the city at \$378,000. The brokers report that it was an all-cash transaction over a mortgage of \$325,000. Cutner & Lipset have been appointed agents by the new owner.

Deal for New Insurance Building.

Deal for New Insurance Building. Tharles F. Noyes Company announces an important transaction in the fire in-surance district, in the sale of the large vacant plot of 8,000 feet held at \$300,000, at 130-134 William street, size 50x160. It is definitely stated by Mr. Noyes that an insurance building will be erected and that Edward I. Shire will be the architect. The Thompson-Starrett Company has the general contract and the building will be ready for occupancy in the fall of 1917. Several important leases are pend-ing in the proposed building. The entire transaction involves approximately \$1,-00,000. The plot is directly opposite the "Underwriters Building," in which is located the New York Fire Insurance Exchange, and is 80 feet south of Fulton street, where the entrances of the Wil-lian street subway will be located. One-half of the property just purchased was stold a few years ago for \$135,000 all cash of Stanley L. Cohen, who owned the other half. The trend of insurance build-ings has steadily been north on William street and popular buildings for insur-net filliard, Golen Hill and Underwriters, William street, subway are the Woodbridge, William street, between John and Ful-to and near William on these last two to oroughfares. thoroughfares.

Mr. Brisbane Buys on Fifth Avenue.

Mr. Brisbane Buys on Fifth Avenue. Arthur Brisbane has purchased, through Pease & Elliman, from various owners, the plot of seven lots at the southeast corner of Fifth avenue and 103d street, which have been held at \$250,000. The immediate corner, 100.11x100 feet, was ac-quired from Frank Dunning, Mrs. Wil-liam F. Dunning and Mrs. Thomas P. Fowler, and the adjoining plot, 75x100.11. from John G. Gillig and the estate of Jacob Ruppert. The adjoining 102nd street corner is owned by Klein & Jack-son. The block to the north is owned by Henry Clews and the next block by August Heckscher. Mr. Brisbane's plans have not been divulged, although it has



188 and 190 MONTAGUE STREET BROOKLYN

Telephone 834 Main

SPECIAL ATTENTION GIVEN TO COLLECTING, RENTING AND MANAGEMENT OF ESTATES

been stated that he bought purely for investment in the belief that this section would be benefited by the northward ex-pansion of the high class Fifth avenue residential colony, which has already reached 108th street. At this northerly point, Miss L. Parsons contemplates the erection of a costly private house, which will be one of the most-northerly on the avenue to be taken for high-class resi-dential improvement, and projects of sim-ilar character are also under way in the immediate neighborhood.

\$340,000 Fourth Avenue Sale.

\$340,000 Fourth Avenue Sale. Josephine C. Christman has sold to the Broadway-John Street Corporation, Elias A. Cohen, president, the four four-story houses, with stores, at 407-413 Fourth avenue, on a plot 90 x 113, occupying the middle portion of the frontage between 28th and 29th streets. The property is assessed at \$340,000. The plans of the new owners have not been announced. Directly opposite, at the northwest cor-ner of 28th street, the Hasco Building Company is erecting a sixteen-story com-mercial building.

Sale in Washington Place.

Sale in Washington Place. Tepe & Brother sold for Cesare Ro-for d Colonial house, on lot 23 x 97. This property has been sold to a corporation that intends to operate extensively around Washington square, in altering outouses. This house will be altered into that on a partments, of two rooms and bath, and will be on the style of 124 Waverly place. All the Colonial fea-tures will be preserved and the amount of the alteration, including a duples this house hoult \$12,000, and is expected to be ready by May 1, 197. One of the features of this new, studio building will be the wall bed, high bound house in Chicago and california, and known as the two-in-one. These beds set into a closet behind a operate bed is folded up. It ap-pares like a closet, when not in use, and will be a to Teublishers.

Sale to Publishers.

Sale to Publishers. Fairchild Brothers, publishers of Women's Wear, a publication devoted to the textile trades, has purchased from the Butterick Publishing Company the six-story commercial building at 6-10 East 13th street, on a plot 75×103 feet, adjoining the southeast corner of Fifth avenue. The property will be altered for the purposes of the purchasers. In the immediate neighborhood are the big pub-lishing plants of Macmillan & Company and Ginn & Company. The brokers were J. N. Kalley &Son. N. Kalley &Son.

Buys in the "Swamp."

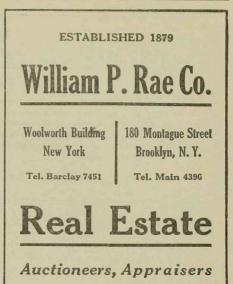
Buys in the "Swamp." Matthew J. Sullivan, who has been oc-cupying the property as a tenant, has pur-chased from the Schultz estate, the three-story buildings at 109-115 Cliff street, through to 18-22 Vandewater street, cov-ering an area of approximately 15,800 square feet. The frontage in Vande-water street is 75 feet, and in Cliff street, 115 feet. The property is located just north of the Brooklyn Bridge. Mr. Sul-livan is in the storage warehouse busi-ness. Prior to his occupancy the build-ings were for more than twenty-five years used as a storehouse by the United States Leather Company.

Tenants Buy Building.

John H. Schneider & Company, com-mission merchants at 286 Washington street, southwest corner of Chambers street, have purchased the property at that location from the estate of Bloom-field Brown. It is a five-story building covering a plot 26.x x 48.4 x 26.3 x 57.3, and is assessed by the city at \$40,000.

Institution in Deal.

It was announced yesterday that the Andrew Friedman Foundation Home for Aged Men and Women, created un-der the will of the late Andrew Freed-

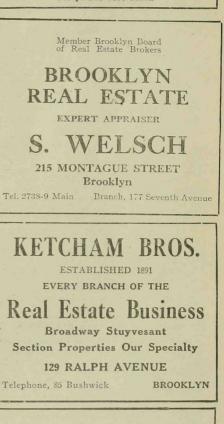


Brokers, Attention! The Realty Associates desire to co-operate with brokers in every way possible. We sell property on easy terms, paying full commissions to

brokers. We have lots, flats, dwellings, and business property in all parts of Brooklyn, making a specialty of our well known Easy Housekeeping Homes in Prospect Park East, Fifty-Fourth Street and other sections of Brooklyn.

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Classified Advertisement Department

Wants and Offers

Employers anxious to secure help (clerical or professional), or employees wishing to obtain a position or better a present one will find this department of the Record and Guide the quickest and most direct method of bringing their wants to the attention of the largest number of interested readers, in the real estate or building professions.

Price 15c Per Line.

For Sale and To Lease

No medium reaching real estate interests affords owners, brokers, and executors wishing to dispose of desirable prop-erty (in or out of the city), so favorable an opportunity to bring the merits of their propositions to the attention of possible buyers as does the For Sale and To Lease section of the Record and Guide.

Discounts for two, three and five insertions.

WANTS AND OFFERS

IF YOU have water or other sediments coming into your cellar, we will keep it out or no charge, whether the leakage is due to springs or tidewater. If you have a leaking roof of any kind, we will make it tight and dry. Orders taken for any locality in New York or Westchester. BESANT & CO., 112 Westchester Ave., Portchester, N. Y. Telephone 984.

YOUNG man in real estate office; one miliar with management and collections familiar REALTY, Box 250, Record and Guide.

COLLECTOR, experienced in repair work and management of property, seeks osition with high-class house; references. Sox 249, Record and Guide.

COMPLETE file of this Publication from 901 to 1914 inclusive for sale reasonable. CHWORM-MANDEL, 450 4th Ave., N. Y. SCH City

FOR SALE OR TO LEASE

FOR SALE HOUSE,

Address or apply 56 Greene Ave. OWNER, 54 Greene Ave.

FOR SALE LOT 27x80,

Corner Rochester Ave. and Dean St., \$3,000. Apply J. T. Birch, 1821 Dean St. PLAINFIELD, N. J. A large, roomy, comfortable house, with large lot; price very reasonable; photos and prices.

E. C. MOFFIT, 93 John St., New York.

FARM OF 50 ACRES—CHEAP, one mile from Quogue, L. I. railroad sta-tion; good land with buildings, \$4,500. C. W. BROWN, Riverhead, N. Y.

BARGAIN.

Business property 144 feet deep: 50 foot ont on two streets; half cash. TRAVERS, 3039 Fulton St., Brooklyn.

FLATBUSH-415 E. 46TH ST., nine room bungalow: \$5,500: easy terms: hot water heat; two-car garage Broker-age allowed. Phone SENIOR.

WILL EXCHANGE LOFT BUILDING

in the automobile district for Jersey prop-erty, improved or unimproved. What can you offer? L. N. CREIGHTON, West 8th St., Bayonne, N. J.

FOURTH AVE., BAY RIDGE,

100 feet from subway station: values bound to increase; detached dwelling, 50 x110, 12 rooms, steam heat, electric light. OWNER, Box 240, Record and Guide.

\$1,000 CASH;

balance easy terms; nearly new 2-family house; Union St., near subway station; space for garage. IMLAY, 215 Montague St., Room 913, Bklyn, N. Y.

FIVE-STORY SINGLE APARTMENT, Waverley place, at Washington square; sacrifice to close estate; savings bank mortgage; fully leased.

ADMINISTRATOR, 3525 Broadway.

THE HOUSE YOU WANT

at your price; have everything: some cellent bargains and foreclosure sn satisfaction guaranteed. snaps:

FICKEN, Van Wyck, Cor, Liberty Ave., Jamaica. Est. 1891.

DO NOT PAY RENT.

Own your own apartment house and fix up your own apartment to suit. I have two and will sell one; both are in elegant condition and profitable. BOX 242, Record and Guide.

BARGAIN-WANT TO RETIRE. Will sell Business established 10 years; three-story building; on main street; will give reasonable mortgage; price \$16,800. SCHWEBEL & FREUND, 879 Broadway, Bayonne, N. J.

VERY MODERN ONE-FAMILY

brick house in best part of Flatbush, 8 rooms and bath; electricity, parquet and hot water heat; offered at \$7,500; easy term mortgage. Phone 1563 Flatbush or address Box 251, Record and Guide.

RUSELLE. House, new, 7 rooms, bath, all improve-ments, electricity and gas; located within 35 minutes of New York; price \$5,200, \$1,-800 cash.

BOX 253, Record and Guide.

FOR SALE.

2-family house and three 1-family cot-tages; rent \$3,000 yearly; easy terms; saz-rifice account sickness. CHUTE, 1420 Boscobel Ave., Washington Bridge. Real Estate Brokers invited.

BROKERS NOTE ON YOUR LISTS

3-sty modern mercantile building, 20x100 x40, facing two streets, 297 Third Ave. and 202 East 23rd Street. Sale or rent store and lofts; \$4,000 per annum: store alone \$2,200.

Owner, F. W. SEYBEL, S117 Murray Hill.

20 MINUTES NEW YORK:

commutation 9c.; house 12 rooms; all large; porch across front and part side; steam heat; in fine condition; near trolley; plot 50x185; 50 ft. more front available; flowers, shrubbery, trees.

Address Box 63, Arlington, N. J.

60 ACRES

on North Shore, near Port Washington, 20 miles from New York, on main road; fine Residence, surrounded by large estates; splendid electric train service; price low; terms to suit. 1429 Sterling Place, Brooklyn, N. Y. GEORGE E. KIRBY,

WANTED.

Up-to-date cottage or bungalow in Flat-bush or main line, Long Island town, com-muting distance; offer equity in very fine Flatbush 2-family stone semi-detached, with easy term mortgage in part payment. OWNER, Box 252, Record and Guide.

EQUITY \$86,000

EQUITY \$56,000 in two high class apartments of special type, with every modern equipment, in Beverly road section, on Brighton Beach road; rental over \$19,000; title company mortgage \$75,000; want free and clear suburban, Jersey coast smaller improved property or city lots.

D. W. HYLAND, 215 Montague St., Bklyn.

BEST PROPOSITION

BEST PROPOSITION in Rockland County; gentleman's home or development; 200 acres rolling land; good buildings; some woodland; large stream; 20 acre sand lot; fine road frontage three sides; five minutes' drive station, West Shore; excellent service, hour city; \$25,000 takes all, worth double, Particulars. ODELL, Congers, N. Y.

WILL SELL

at Bensonhurst, Brooklyn, N. Y., 5 corner lots, on Bath Ave., 125 feet on Bay 26th St., half block from 21st Ave., bathing beach and park; fine vaudeville theatre site; price \$15,500 cash. Call 8756 Bay 27th St., corner Bath Ave.; phone 267 Bath Beach.

FOR SALE

FOR SALE AN IDEAL SHIPBUILDERS' SITE, IN GREATER NEW YORK. A large tract of land of 50 or more acres, with 2,000 or 3,000 feet of water frontage, 20 to 30 feet depth of water; ideal location, being in Greater New York; excellent labor conditions, transit and shipping facilities.

E. E. SUYDAM, Second Ave. and Ninth St. College Point, L. I.

FACTORY FOR SALE IN GREATER NEW YORK,

IN GREATER NEW YORK, containing 50,000 square feet, covers entire block, 16-foot ceiling, cement floor. two 250 H. P. boilers, electric light and power, steam heat, 8 dry kilns of large areas. suite of offices; trolley passes building, centrally located and in a fine labor sec-tion; everything a manufacturer desires. E. E. SUYDAM, Second Ave. and Ninth St., College Point, L. I.; Tel. 1000 Flushing.

\$50,000 6 PER CENT FIRST MORTGAGE FOR SALE, DETROIT REAL ESTATE; 10 PER CENT. CASH BONUS PAID FOR QUICK SALE. BOX 254 RECORD AND GUIDE.

SACRIFICE FOR CASH TO CLOSE ESTATE.

desirable plot, 50x100, in live manufac-turing section, accessible to Greenpoint ferry; splendid shipping facilities: loca-tion, 150-152 West St., Greenpoint; investi-gate this bargain. Full particulars apply JOHN A. SCHOEN, 119 Bible House, Manhattan.

BIG SACRIFICE, \$3,600.

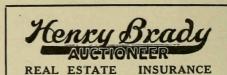
BIG SACRIFICE, \$3,600. Ten rooms and bath, shingled house, steam, vacuum heat, sleeping porch, screens and awnings, telephone, electric lights; garage, with cement driveway: lot 50x137; at Little Ferry, N. J., 8 miles from N. Y. City; if sold this month will include electric washer, vacuum cleaner and cooking range, also gas range, 165 gallon gasoline tank with pump in garage: 1½ tons coal; reason for selling, going into another State. Tel, 650R Hackensack. Terms to suit. E, F, HARTWELL, Kaufmann Aye.

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119 West 40th Street

man, has selected a site on the west side at 166th and 167th streets, owned by the Alliance Realty Company, as a site for its building. The plot comprises ninety-five lots, and was acquired through L. J. Phillips & Co.

Heights-Greenwich Village Trade.

Dr. Alfred Bartels has sold the vacant plot 50x103 feet on the west side of Haven avenue, 100 feet north of 170th street, to Max and Samuel Lipman, who gave in exchange the six-story tenement at 19-21 Christopher street, on a plot 40x90 feet between Greenwich avenue and Waverly place. The deal was negotiated by Morris Jacobs and in-volved approximately \$100,000.

Big Brooklyn-Oueens Exchange.

James C. Graham has purchased from the George W. West Realty Corporation, representing Schenectady and Saratoga interests, 525 lots comprising thirteen

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city blocks in the Borough of Queens, with frontages on Lawrence and Little Neck avenues. In part payment Mr. Graham gave the six four-story apart-ment houses covering the south side of St. Johns place, from Rogers to Nostrand avenues, Brooklyn. The deal involved properties which have been held at about properties which have been held at about \$500,000. The brokers in the transac-tion were Maurice G. Strauss and George L. Long.

Manhattan.

South-of 59th Street.

SUFFOLK ST,-The Lawyers' Mortgage Co. has sold to an investor 169 Suffolk st, a 3-sty and 5-sty rear tenement, on lot 24x100, rear Houston st.

and 5-sty rear tenement, on lot 24x100, rear Houston st. WATER ST.—Charles F. Noyes Co. and the Duross Co. have sold 227-229 Water st, north-cast corner of Beekman, two 5-sty loft build-ings covering a plot of about 4,000 sq ft. After extensive alterations the premises will be oc-cupied by the George Josephie Co. for their business. The property was assessed at \$52,000. Ascher & Goldstein, attorneys, represented the sellers, and I. Newton Williams the purchaser. WATER ST.—Dodwell & Co., Ltd., a British importing and exporting concern, now at 50 Broad st, purchased from the Lawyers' Mort-gage Co., 161 and 163 Water st, southeast cor-ner of Fletcher st, a 5-sty building, on plot 35.4x50.7. The structure will be altered for the firm's occupancy. The Douglas Robinson, Charles S. Brown Co. as broker, arranged the transaction. The property was sold free and clear.

transaction. The property was sold free and clear. WAVERLY PL.—Duross Co. sold in con-junction with E. A. Polak and V. Z. N. Boya-jian, for James McEachem, 191 Waverley pl, a 4-sty single flat, 22x75, to Edward Moore; who gave in part payment 558 Washington av, Brooklyn, a 3-sty dwelling on lot 20x100. 25TH ST.—J. P. Finneran and P. J. Ryan have sold for Anna E. Woodcock to J. L. Van Sant 242 West 25th st, a 4-sty dwelling, on lot 15x80. The buyer gave in exchange a resi-dence, on plot 125x100, at the corner of Woody-crest av and Valley rd, White Plains, N. Y. 29TH ST.—Louis Schlesinger, Inc., sold for Charles B. Van Valen the Laurelton, a 4-sty store and apartment building, 20x100, at 4 East 29th st to John B. Hart, of Newark, N. J., who gave the apartment, on plot 50x249, at 457-459 Mount Prospect av, Newark, in part payment. 55TH ST.—Douglas L. Elliman & Co. have sold for Robert Hoe, 113 East 55th st, a 4-sty dwelling on a lot 18.9x100.5. The buyer is re-ported to be S. Albert Reed.

North-of 59th Street.

North—of 59th Street. TSTH, ST.—John P., Kirwan & Sons sold for Mrs. C. V. G. Roeser the 5-sty apartment at 203 West 78th st, 40x92x100, for all cash. The building was built by Gunn & Grant in 1891, and is assessed this year at \$60,000. It was held at \$65,000. ISIST ST.—J. P. Finneran and P. J. Ryan fislast st, 100 ft. west of Amsterdam av, through to 152d st. Another buyer acquired the property precently through Sutton & Benjamin. The 75.ft. plot in 152d st has been resold for the new owner to the Hopewell Building Co., which gave in part payment the 2-sty dwellings at 72 to 16 Grove st, Port Chester, N. Y., and 27 acres at Stormville, Dutchess county, N. Y.

Bronx.

GROTE ST, ETC.—Joseph A. Wasserman has sold for A. Moses Sons & Co. a plot of four lots on the south side of Grote st, 267 ft. west of Southern blvd; also for the Wilson-Bryant Co., a lot 25x100 on the north side of East 233d st, 50 ft. west of Amundson av. Both of these were cash deals.

HALL PL.—Alexander Selkin and David Mintz have resold for the 1640 University Avenue Co., 1072 Hall pl, extending through to 1075 Intervale av, near 167th st, a 2-sty frame house and a 1-sty garage, on plot 30x110xirreg. 156TH ST.—Samuel Cowen has sold the plot 40x130 ft. on the north side of 156th st, 95 ft. west of Prospect av to the Bronx Terminal Ex-press Co.

167TH ST.—Frederick Brown sola to Annie Socol 914 East 167th st, northeast corner of Tiffany st, a 5-sty apartment house, plot 39x 94; held at \$60,000.

94; held at \$50,000. AQUEDUCT AV.—H. A. Douglas & Co. sold the southeast corner of Aqueduct av and West 181st st to the William Kaufman Construction Co., for Regino Truffin, of Havana, Cuba. The buyer will erect a 1-sty taxpayer at once, on an 87-ft. frontage. FRANKLIN AV.—Frederick Brown sold to John Knox McAfee 1071 to 1079 Franklin av, running through to 3370 to 3374 Third av, a 5 and 6-sty flat, plot \$2x96xirreg., held at \$75,-000. The buyer gave in part payment the plot 65x100 on the east size of Valentine av, 300 ft. north of 196th st. Sharrott & Thom were the brokers.

NEWBOLD AV.—Samuel Cowen has sold the vacant plot on the north side of Newbold av, 87 ft. west of Zerega av, 100x103 ft., for M. Zimmerman.

TRINITY AV.—Frederick Brown sold to the Macy Construction Co. the plot, 50x123. In part payment the seller took two private dwell-ings, each on lot 25x105, at 555 and 557 South Filth av, Mount Vernon, N. Y. Kurz & Uren were the brokers.

Brooklyn.

DEAN ST.—Nicholas J. Occhifinto sold for May G. Lenane to Antonio Salerno, 885 Dean st, a 2-sty dwelling.

MILFORD ST.—The Henry Morgenthau Co. has bought 381 and 383 Milford st, two 2-fam. houses, on plot 40x100. In part payment it gave Queens lots taken recently in a trade.

48TH ST.-Tutino & Cerny have sold for John A Ryan the 2-sty dwelling, on plot 20x100, at 662 48th st.

73D ST.-Frank A. Seaver & Co. sold for the Peerless Land Co. the 1-fam. attached dwell-ing, 1048 73d st, on plot 31.3x100.

Queens.

ROCKAWAY PARK.—The Rockaway Park Realty Co. sold for Andrew J. Kenny his house on North West End av, to Amelia Zucker, and for Arthur D. Benson his house on South West End av to Daniel Mackintosh.

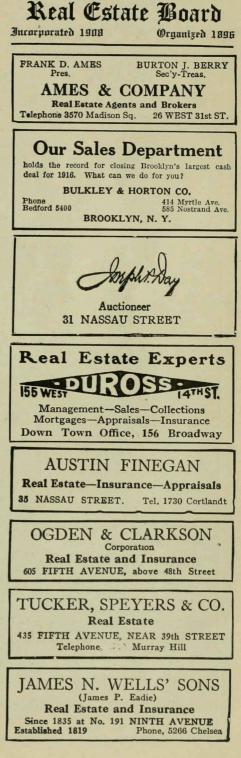
Nearby Cities.

NEWARK, N. J.—Through the office of Louis Schlesinger Arthur Samuels has purchased a plot, 30x115, at 100 Rose terrace, and has con-tracted with the National Realty Construction Co. for the erection of a 2-fam. dwelling, con-taining 13 rooms and 2 baths, with garages for the use of the occupants.

Rural and Suburban.

Rural and Suburban. GREAT NECK, L. I.—Baker Crowell (Inc.), in conjunction with Shields Bros., sold for C. H. Schultheis Co. a parcel of land having a frontage of 138 ft. on Manhasset Boulevard, Great Neck Hills. It is the intention of the purchaser to improve with a residence. GREAT NECK, L. I.—I. G. Wolf sold for the Villa Park Association to the C & R. Realty Co., a corner plot in the Great Neck Estate, having a frontage of 60 ft. on Elm st and 100 ft. on Hillside ave.

HYDE PARK, L. I.—Robert E. Farley Or-ganization has sold for the Glens Falls Trust Co. several plots at Nassau Haven, its new de-velopment, to C. W. Weddle and Chester A. Stobough.



RECORD AND GUIDE

KINGS PARK, L. I.—William B. Codling has sold to John Shields a tract of 10 acres of land adjoining the L. I. R. R. Theodore S. Hal was the broker. Hall

adjoining the L. I. K. K. Theodote S. Inin was the broker. LOCUST VALLEY, L. I.—Cocks & Willets sold to Myron C. Taylor the De Forest Candee proporty, formerly the old Underhill farm. The tract contains 36 acres, borders on Factory Yond, and is in the vicinity. of the estates of Judge Robert S. Lovett, F. W. M. Cutcheon and Paul D. Cravath. MILL NECK, L. I.—E. S. Willard & Co. sold for Erastus M. Cravath his property ad-joining that of Irving Brokaw, and opposite the Piping Rock Estate. The purchaser is Lyman N. Hine, who will occupy the property. SCARSDALE, N. Y.—Scarsdale Estates, Rob-ert E. Farley, president, has sold another plot on Walworth av, in the Greenacres section, to Clarence W. Eisner. This plot immediately ad-joins on the north the house which Mr. Eisner recently sold to Mr. Vermilya through the same brokers.

same brokers. SCARSDALE, N. Y.—The Scarsdale Estates has sold a plot on Walworth av, in the Green-acres section, to Mark S. Holman, of the West-chester and Bronx Title Co. The new pur-chaster plans to erect a residence in the near future futur

SUMMIT, N. J.-E. C. Holmes Agency has sold the Canda estate property of 14 acres, im-proved with dwelling, garage, gardener's cot-

tage and green houses, to A. H. Mathews of New York.

tage and green houses, to A. H. Mathews of New York. SYOSSET, L. I.—S. A. Warner Baltazzi has sold for Otto H. Kahn 15 acres at the south west corner of the North Hempstead turnpike to Robert McAllister Lloyd. This land adjoins the property of L. Cass Ledyard, Jr. WESTBURY, L. I.—Henry A. Rogers of Worthington Whitehouse (Inc.) has sold for William E. Townsend, a tract of woodland in Broad Hollow Woods. It adjoins the country estate of Middleton S. Burrill and is just south of the properties of E. D. Morgan and Kalph Ellis. This is the ninth sale made by the same broker in this section in the past few weeks. WESTEURY, L. I.—G. Maurice Heckscher, who recently purchased Tyler Morses place at WestDury, has bought the Dr. Louis N. Lane-hart farm, of \smile acres, on the north side of the Jericho Turnpike, on which he will lay out a polo field. WESTEURY, L. I.—Henry R. Rogers of Worthington Whitehouse, Inc., has sold for the estate of James Abel Payne, a tract of wood-land.

WEST ORANGE, N. J.—The Payson McL. Merrill Co. has sold for the Llewellyn Park Improvement Co. 4 acres on Mountain av, Llewellyn Park, N. J., to Hugh K. Boice and Dudley W. Figgis of South Orange, who will erect residences for their own occupancy. YONKERS, N. Y.—Thomas S. Burke sold for

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The Tenants Record

41 Park Row New York M. J. Snyder, representing Margaret Kraft, to Antonio Longo and Michael Oriando, 224 New Main st, through to Morgan st.

LEASIS

Manhattan.

Manhattan. AMES & CO. have leased for the Hakalist Realty Co. the 6th loft at 130 West 28th st to Herman Weng, cloaks and suits; and to Kal-mon J. Smith, dresses, the 5th loft in the same building to J. Silverstein & Co., the 2d floor for dress manufacture; for Samuel W. Peck the 2d floor at 6 West 29th st to A. Goldstein & Co., furriers; and the 5th floor in the same building to the Original Hand Embroider Co., laces; for Robert S. Minturn at 11 East 22d st the 5th loft to Harry Handin & Simon Hol-leb, furriers, and the 4th loft to Ryer & Cashel, dealers in upholstery trimmings; and the 2d floor to Edward Schuberth & Co., music pub-lishers, and the 3d loft to Rodgers & Co., im-porters.

porters. AMES & CO. have leased the following apart-ments: for Jesse T. Meeker at 309-11 5th av to Marriott Strickland, H. T. Johnson, E. V. Cres-son, E. Rockwell, L. E. Boucher and the en-tire fourth floor to the Graceton Apartments; also the top floor studio at 309 5th av to E. Karcher Art Co.; in the Briarcliff Apart-ments at 274-276 West 19th st to M. Ward, Frank P. Woodruff, L. W. Wright, S. E. Hay-ton, John Ray, M. Costa and I. P. Holly; at Armory Court, 120 East 34th st, to A. G. King, Dr. J. K. Nielsen, F. H. Doughty, Chas. Laring Brace and Ingo Simon; in the Prospect Apartments, at 1945 7th av, to Dr. J. Lipp-man, J. M. Head, F. M. Strecker and Henry Passman.

CHARLES M. BALDWIN, of Gaines, Van Nostrand & Morrison (Inc.), leased for the estate of Eugene A. Hoffman the store at 258-260 Fith av, to the Acme Press (Inc.), of 7 East 28th st.

East 28th st. BASTINE & CO. have leased for William C. Walker's Sons the 8th floor of 7 East 17th st, to the Governor Fastener Co. and also in the same building, the 4th floor to the LeRoy Shirt Co; for the American Real Estate Co. at 114 5th av, space to J. A. Williams; a floor at 153 West 27th st for William F. Donnelly to the Clair-mont Costume Co., mfrs. of dresses, and the store and basement at 35-7 East 10th st for Al-fred Seaton to Sanford Simons, wholesale cot-tongoods converters. BASTINE & CO. as agents for 112 East 10th

fred Seaton to Sanford Simons, wholesale cot-tongoods converters. BASTINE & CO. as agents for 112 East 19th st have leased a part of the Sth floor to the Publicity Art Service; the 11th floor at 132-134 West 22nd st for James A. Zobel, to L. Rabinowitz, manufacturer of cloaks and suits, and have leased the 10th floor at 200-206 6th av to the Century, Doll Co. for the estate of Mary A. Chisholm. DANIEL BIRDSALL & CO. rented store at 468 Broadway to S. Albert; also lofts at S Washington pl to C. Kopman; in 37 White st to National Cocca Mills; in 69 Worth st to Bloomfield Mills, and in 111 Duane st to New York Shoe Finding Co. BRETT & GOODE leased at 30-32 West 13th st the top floor to Topken Co.; space at 7-11 West 54th st to Edward J. Fagan, Adolph Stern and the Neometric Dental Instrument Co.; at 150-56 Lafayette st to the Mantle Ma-chinery & Patents Co.; and at 62-64 West 14th st lofts to the Century Doll Co., and the E. Z. Walk Mfg. Co., in conjunction with Bastine & Co. and the Douglas Robinson, Charles S. Brown Co., respectively.

Brown Co., respectively. CARSTEIN & LINNEKIN (INC.) leased the store and basement at 133-7 East 16th st to Eimer & Amend; large space on the 12th floor at 221 4th av to the Plymouth Rubber Co., and in the same building space to Edmund Schwartz; at 840 Broadway, with Spear & Co., the 5th 16th to Kantor Brothers; spaces at 320 5th av to Joseph Lurrepp, and at 347 5th av to the Grand Rapids Brush Co., C. I. Hudson & Co., and the British American Importing Corporation.

CROSS & BROWN CO. has leased the en-tire building at 152 West 54th st to C. F. Piehle; at 37 Warren st 1st loft, in conjunction with Daniel Birdsall & Co., to the Atlas Tack Co.; at 1790 Broadway, space to Chevrolet Motor Co.; and at 220 5th av space to Samuel Finkelstein. Co.; at 17 Motor Co.; Finkelstein.

Finkerstein. CROSS & BROWN CO, has leased the build-ing at 329-331 West 49th st and the third floor at 302-342 West 50th st, to Sally Weis-baden; also at 148-150 West 52nd st, third floor, to the Auto List & Addressing Co.

noor, to the Auto List & Addressing Co. CROSS & BROWN CO. has leased the store at 1893 Broadway to M. D. Randall; at 127 Grand st 1st loft to P. & M. Greenberg-Marcus Co.; at 2-4 Lafayette st top loft to Dispatch Press, Inc., and at 343 Broadway the 3d loft. JAMES A. DOWD leased for Frank B. Ver-milyea, as attorney, representing Mrs. Margaret T. Coates, the building at 141 West 54th st, for ten years, to the Franco-American Lamp Co. DOUGLAS L. FULMAN & CO have leased

ten years, to the Franco-American Lamp Co. DOUGLAS L. ELLIMAN & CO. have leased, furnished, for the season, 13 West 9th st, a 3-sty dwelling, for Miss Katherine M. Cooper to Ferruccio Vitale; a large apartment at 763 5th av to Henry G. Dearth; from October 1, 1917, in the new building under construction at 125 East 72d st, for Julius Tishman & Son to Mait-land Dwight; a furnished apartment at 106 East 85th st for Mrs. L. H. Lewis to A. N. Connett, Jr., and with Homer Foot, Jr., leased the store and basement at 6 East 43d st, to Charles Thorley, the 5th av florist, for the Christmas holidays.

DOUGLAS L. ELLIMAN & CO. have leased, furnished, for the season, an apartment at 850 Park av, for Mrs. Ernest S. Emanuel to Mrs. Charles S. Bates; also a furnished apartment in the "Wyoming," 7th av and 55th st, to S. D. Fleming; a furnished apartment at 122 East 82nd st, for Mrs. Catherine Tyssaowski to Sam-